Norfolk Vanguard & Boreas Windfarms

Vanguard and Boreas Windfarms Gateway documentation: Stage 2 Develop and Assess

2A(ii): Design Principle Evaluation, Options Assessment





Action	Role	Date
Produced	Airspace Change Specialist NATS	July 2020
Reviewed Approved	Manager, Airspace Change Compliance and Delivery NATS	July 2020
Reviewed Approved	Senior Strategy Advisor- Aviation Vattenfall Wind Power	August 2020
Reviewed Approved	Aviation Consultant Osprey Consulting Services	August 2020

Publication history

Issue	Month/Year	Change Requests in this issue
Issue 1.0	August 2020	Initial version submitted to CAA

Contents

1.	Introduction	3
2.	Options Assessment: Design Principle Evaluation	4
3.	Safety Assessment – Option D TMZ (preferred)	16
4.	High Level Qualitative Cost Assessment	16
5.	Conclusion and Shortlist	17



1. Introduction

- **1.1** This document forms part of the document set in accordance with the requirements of the Civil Aviation Publication (CAP) 1616 airspace change process.
- 1.2 This document aims to provide adequate evidence to satisfy Stage 2 Develop and Assess Gateway, Step 2A Design Principle Evaluation.
- 1.3 It is advised to read this document alongside the <u>Stage 2A(i) Design Options Document</u> which gives diagrams and descriptions of each option and includes a Glossary of acronyms.
- 1.4 The following options to provide airspace mitigation are proposed for consideration:
 - Option 0: Do Nothing
 - Option A: Range and Azimuth Gating (RAG) Blanking and Transponder Mandatory Zone (TMZ) over the proposed windfarm locations.
 - Option B: RAG Blanking over the proposed windfarm locations with the TMZ extended to include a 2 NM buffer.
 - Option C: RAG Blanking over the proposed windfarm locations. Simplified polygon TMZ "rubber banded" around proposed windfarm locations with no buffer.
 - Option D: RAG Blanking over the proposed windfarm locations. Simplified polygon TMZ "rubber banded" around the proposed windfarm locations extended to include a 2 NM buffer.



2. Options Assessment: Design Principle Evaluation

2.0.1 Table 1, 2, 3, 4 and 5 below summarises the impacts/ benefits of the options evaluated. This table is based on the pro-forma CAP1616 Appendix E, page 187. The degree to which the design principle has been met is indicated by the following colour coding:

Green	MET
Yellow	PARTIAL
Red	NOT MET (Design Principle not met or change represents a detriment)

2.1 Baseline (do nothing) – Option 0 Design Principle Evaluation

Design Principle Evaluation					
Do No	Do Nothing Option BEJEC				
No mit	No mitigation against radar clutter. This option assumes that the wind farm is built but no measure			ures are	
implen	nented to prevent radar clutter & interference.				
Design	n Principle	Summary of assessment		MET?	
DP1	Safety: Maintain or enhance current levels of	The wind farm would resul	t in	NOT	
	safety.	unacceptable radar clutter	/	MET	
		interference. This would h	ave an		
		impact on Air Traffic Contr	ol (ATC)		
		Surveillance and aviation s	afety		
DP2	Operational: Minimise negative impact on	Aircraft without an operati	ng	PARTIAL	
	other airspace users, specifically GA and	transponder would not be	restricted to		
	helicopters in support of UK Oil, Gas and	where they could fly. How	ever they		
	Renewables industries.	could be lost amongst win	d farm clutter		
		on ATC surveillance equip	nent		
		resulting in a reduced level	of service		
		from ATC.			
DP3	Operational: Airspace change will maintain	The negative impact of the	e wind farm	NOT	
	or enhance operational resilience of the ATC	on primary surveillance rac	dar would	MET	
	network.	reduce the resilience of the	e ATC		
		Network			
DP4	Operational: ANSP alignment: ensure	Primary radar surveillance	would be	NOT	
	agreement between stakeholder/impacted	ineffective in the vicinity of	the wind	MET	
	ANSPs that the design concept being	farms. Aircraft without an	operating		
	progressed suits all operations to mitigate	transponder would be diffi	cult to		
	the impact on surveillance systems	resolve on surveillance equ	uipment. In		
		the worst case, the wind tu	Irbine		
		generators (WTGs) could s	aturate the		
		primary radar returns resu	lting in		
		aircraft without an operati	ng		
		transponder not appearing	at all on ATC		
		surveillance equipment.			



DP5	Operational: Airspace change will have minimal impact on operations/capacity of AO and ANSPs.	No Change to the airspace. However, ATC workload would increase as aircraft without an operating transponder could be lost amongst the windfarm clutter. Interference from the windfarm could saturate the radar picture leading to a loss of surveillance capability and delays.	NOT MET
DP6	Environmental: Minimise impact on CO2 emissions	No Change	MET
DP7	Environmental: Minimise environmental impacts to stakeholders on the ground, including the impact of noise below 7,000ft (note: due to the offshore location of the proposed changes, it is not expected that there will be any significant environmental impacts to stakeholders on the ground due to noise, visual intrusion and local air quality)	No Change	MET
DP8	Economic: Minimise economic impact on aircraft operators.	No Change	MET
DP9	Economic: Ensure costs and resources are proportionate to ensure appropriate safety mitigation.	There would be no change to the costs. However, aircraft without an operating transponder would not be restricted to where they could fly. They could be lost amongst wind farm clutter on ATC surveillance equipment resulting in a reduced level of service from ATC.	PARTIAL
DP10	 Technical: Base the airspace change on the latest technology widely available. This technology could relate to navigation, surveillance enhancements, radar data processing, etc 	No Change	MET
DP11	 Technical: The volume of airspace affected should be the minimum necessary to deliver requirements, whilst providing optimal safety buffer. Seek to create simple, easily definable solution. 	No Change	MET
DP12	Technical: The airspace change should be compatible with the requirements of the MOD (if required).	No Change	MET
DP13	Policy: The proposed airspace change will take account of government policy documents (such as the Air Navigation Guidance).	No Change	MET



DP14	Technical: The airspace change should be compatible with the requirements of the offshore helicopter operation supporting the UK Oil, Gas and Renewables industries.	Aircraft operating in support of the offshore operation are transponder equipped and should not be affected. Aircraft without an operating transponder would not be restricted to where they could fly. These aircraft could be lost amongst wind farm clutter on ATC surveillance equipment leading to ATC having an incomplete traffic picture and offering a reduce service.	PARTIAL
------	---	--	---------

 Table 1: Design Principle evaluation of the "Do Nothing" option.

2.1.1 Do Nothing Option Conclusion

Unless appropriate mitigation to prevent radar clutter and interference is put in place the suspensive planning "condition 34" will not be discharged, and construction of the Norfolk Vanguard and Norfolk Boreas Wind farms will not be able to proceed. For this reason, the "Do nothing" option is rejected.



Design Principle Evaluation				
Option	A: RAG Blanking and TMZ over the proposed w	vindfarm locations.	REJE	СТ
Mitigat	Mitigation against radar clutter, with smallest area of TMZ covering only the RAG blanked area. Se			
2A(I) d	2A(i) document for detailed description of Option A			N/ETO
Design	Principie	Summary of assessment	d to provent	MET?
DPT	safety. Maintain of enhance current levels of	radar clutter this option ba	s no buffer	MET
	Salety.	around the BAG blanked a	rea Hence in	
		the case of an aircraft with	iout an	
		operating transponder infri	inging the	
		TMZ, ATC will have no warning to		
		identify and react to the sit	tuation. The	
		infringing aircraft would sin	mply	
		disappear as soon as the l	MZ	
		increase ATC workload wh	would	
		non-transponder equipped	aircraft are	
		flying close to/ along the T	MZ	
		boundary.		
DP2	Operational: Minimise negative impact on	Most aircraft would be una	affected. Only	PARTIAL
	other airspace users, specifically GA and	aircraft without an operatin	ng	
	helicopters in support of UK Oil, Gas and	transponder would be una	ble to transit	
	Renewables industries.	the windfarm. Increased A	C WORKIOAD	
		awareness and monitoring	neighteneu	
		non-transponding aircraft	close to the	
		TMZ boundary would redu	ce capacity	
		and could lead to delays fo	or other	
		airspace users.		
DP3	Operational: Airspace change will maintain	Radar clutter due to the W	TGs will be	PARTIAL
	or enhance operational resilience of the ATC	huffer increased ATC work	the lack of	
	network.	the requirement for height	ened	
		awareness & monitoring of	f	
		non-transponder equipped	aircraft close	
		to the TMZ boundary woul	d reduce	
		capacity and could lead to	delays for	
	Operational: ANOD aligner anti- an aura	other airspace users.	o ogoinet the	MET
DP4	Operational: ANSP alignment: ensure	interference coursed by the	e against the	MET
	ANSPs that the design concept being	surveillance systems	W10501	
	progressed suits all operations to mitigate			
	the impact on surveillance systems			
DP5	Operational: Airspace change will have	Increase in ATC workload a	as described	NOT
	minimal impact on operations/capacity of	above will have a knock-on	effect on	MET
	AO and ANSPs.	ATC capacity. In busy peri	ods this	
		could lead to delays		

2.2 Option A – RAG Blanking and TMZ over the proposed windfarm locations.



DP6	Environmental: Minimise impact on CO2 emissions	There would be no impact on commercial aircraft. Less than 1% GA aircraft, those without an operating transponder, will be affected	MET
DP7	Environmental: Minimise environmental impacts to stakeholders on the ground, including the impact of noise below 7,000ft (note: due to the offshore location of the proposed changes, it is not expected that there will be any significant environmental impacts to stakeholders on the ground due to noise, visual intrusion and local air quality)	There would be no change to the noise impact as a result of this option. The windfarm is 47 km offshore so will not impact any population	MET
DP8	Economic: Minimise economic impact on aircraft operators.	"Option A" will have no economic impact on aircraft operators.	MET
DP9	Economic: Ensure costs and resources are proportionate to ensure appropriate safety mitigation.	These costs are proportionate and ensure appropriate safety mitigation.	MET
DP10	 Technical: Base the airspace change on the latest technology widely available. This technology could relate to navigation, surveillance enhancements, radar data processing, etc 	Less than 1% of aircraft using this airspace do so without an operating transponder. SSR transponder technology is widely available.	MET
DP11	 Technical: The volume of airspace affected should be the minimum necessary to deliver requirements, whilst providing optimal safety buffer. Seek to create simple, easily definable solution. 	"Option A" uses the minimal volume of airspace to deliver a solution. However, the perimeter of the "Option A" TMZ is irregular and not easy to comprehend.	PARTIAL
DP12	Technical: The airspace change should be compatible with the requirements of the MOD (if required).	This option should be compatible with the MOD.	MET
DP13	Policy: The proposed airspace change will take account of government policy documents (such as the Air Navigation Guidance).	This option takes account of government policy documents (such as the Air Navigation Guidance).	MET
DP14	Technical: The airspace change should be compatible with the requirements of the offshore helicopter operation supporting the UK Oil, Gas and Renewables industries.	This Option should be compatible with the requirements of the offshore helicopter operation supporting the UK Oil, Gas and Renewables industries	MET

 Table 2: Design Principle evaluation of "Option A".

2.2.1 "Option A" Conclusion

Whilst the WTGs are blanked to prevent clutter, this option has no buffer surrounding the RAG blanked area. Hence in the case of non-transponding aircraft infringing the TMZ, ATC would have no warning or time to identify and prevent the infringement. Infringing aircraft would simply disappear from the radar as soon as the TMZ boundary was crossed. This would increase ATC workload where non-transponding aircraft are flying (legitimately) close to/along the TMZ boundary and therefore represents a reduced level of safety. The increase in workload on ATC could also lead to an increase in delays, unnecessarily impacting on airspace users. For these reasons "Option A" is rejected.



2.3 Option B – RAG Blanking over the proposed windfarm locations. TMZ extended to include a 2 NM buffer.

Design Principle Evaluation					
Option B: RAG Blanking over the proposed windfarm locations. TMZ extended REJEC				ECT	
to include a 2 NM buffer.					
Mitiga	tion against radar clutter, with 2 NM TMZ buffer	around RAG blanked area.	See 2A(i) docur	ment for	
Decigr	detailed description of Option B				
Design	Safaty: Maintain or anhance ourrant loyals of	The W/TC area is DAC blan	kod to		
DFT	safety	nrevent radar clutter. The	introduction		
	ourcey.	of a 2 NM TMZ buffer arou	nd the		
		blanked region will ensure	only		
		transponder equipped airci	raft enter the		
		radar blanked region.			
DP2	Operational: Minimise negative impact on	Most aircraft would be una	affected. Only	MET	
	other airspace users, specifically GA and	non-transponder equipped	aircraft		
	helicopters in support of UK Oil, Gas and	would be required to transi	t around the		
	Renewables industries.	around the blanked area pr			
		with the warning they need	should a		
		non-transponding aircraft i	nfringe the		
		TMZ, before it enters the F	RAG blanked		
		area and disappears from t	the radar		
		screen.			
DP3	Operational: Airspace change will maintain	Operational resilience of th	e ATC	MET	
	or enhance operational resilience of the ATC	network will be maintained			
	Network.	Deder blenking will mitiget	a against the	MET	
DP4	operational: ANSP alignment, ensure	interference caused by the	WTGs on	MET	
	ANSPs that the design concept being	surveillance systems	W 103 01		
	progressed suits all operations to mitigate	Surveillance Systems.			
	the impact on surveillance systems				
DP5	Operational: Airspace change will have	The introduction of a radar	blanked	MET	
	minimal impact on operations/capacity of	region with TMZ buffer sho	ould have		
	AO and ANSPs.	minimal impact on operation	ons/capacity		
DDC	Environmental: Minimize impact on 00	of Aircraft Operators and A	INSPS.	MET	
DP6	emissions	commorcial aircraft	UN than 1% CA	MET	
	emissions	aircraft those without and	unan 1 % GA		
		transponder, will be affecte	ed		
DP7	Environmental: Minimise environmental	There would be no change	to the noise	MET	
	impacts to stakeholders on the ground,	impact as a result of this o	ption. The		
	including the impact of noise below 7,000ft	windfarm is 47 km offshor	e so will not		
	(note: due to the offshore location of the	impact any population			
	proposed changes, it is not expected that there				
	will be any significant environmental impacts				
	visual intrusion and local air quality)				
DP8	Economic: Minimise economic impact on	"Option B" will have minima	al economic	MFT	
	aircraft operators.	impact on aircraft operator	rs.		



DP9	Economic: Ensure costs and resources are proportionate to ensure appropriate safety mitigation.	These costs are proportionate and ensure appropriate safety mitigation.	MET
DP10	 Technical: Base the airspace change on the latest technology widely available. This technology could relate to navigation, surveillance enhancements, radar data processing, etc 	Less than 1% of aircraft using this airspace do so without an operating transponder. This technology is widely available.	MET
DP11	 Technical: The volume of airspace affected should be the minimum necessary to deliver requirements, whilst providing optimal safety buffer. Seek to create simple, easily definable solution. 	Radar blanking of the windfarm area is required to remove clutter from the radar screen. The addition of a 2 NM TMZ around the blanked region provides ATC with the reassurance they need to monitor non-transponding aircraft and prevent these aircraft from entering the blanked region. However, the perimeter of the "Option A" TMZ is irregular and not easy to comprehend.	PARTIAL
DP12	Technical: The airspace change should be compatible with the requirements of the MOD (if required).	The proposed "Option B" radar blanking with TMZ should be compatible with the requirements of the MOD	MET
DP13	Policy: The proposed airspace change will take account of government policy documents (such as the Air Navigation Guidance).	The proposed "option B" radar blanking TMZ takes account of government policy documents (e.g. the Air Navigation Guidance).	MET
DP14	Technical: The airspace change should be compatible with the requirements of the offshore helicopter operation supporting the UK Oil, Gas and Renewables industries.	The proposed "Option B" radar blanking with TMZ should be compatible with the requirements of offshore helicopter operation supporting the UK Oil, Gas and Renewables industries	MET

Table 3: Design Principle evaluation of "Option B".

2.3.1 "Option B" Conclusion

The "Option B" design nearly meets all the design principles. The WTGs are blanked from the radar screen preventing clutter and interference. This option benefits from a 2 NM buffer surrounding the RAG blanked area which allows ATC to spot infringement of the TMZ by non-transponding aircraft before they enter the RAG blanked area. This option is therefore a feasible design option. However, the shape of the TMZ proposed in this design option is complex which could lead to pilot confusion as to the boundary position. This increases the possibility of an aircraft infringing the TMZ. For this reason, option B is rejected in preference for option D.



2.4 Option C – RAG Blanking over the proposed windfarm locations. Simplified polygon TMZ "rubber banded" around proposed windfarm locations with no buffer.

Design Principle Evaluation				
Option C: RAG Blanking over the proposed windfarm locations. Simplified REJEC				СТ
polygo	polygon TMZ "rubber banded" around proposed windfarm locations with no			
buffer	buffer			6
Mitigat	tion against radar clutter with simplified shape a ad description of Option C	and small area of TMZ. See	2A(I) document	tor
Design		Summary of assessment		MET2
DP1	Safety: Maintain or enhance current levels of	While the WTGs are blanke	d to prevent	
	safety	radar clutter, this option ha	is no buffer	MET
		around the RAG blanked ar	rea. Hence, in	
		the case of a non-transpor	der equipped	
		aircraft infringing the TMZ,	ATC will	
		have no warning to identify	and react to	
		the situation. The infringin	g aircraft	
		would simply disappear as	soon as the	
		TMZ boundary is crossed.	This would	
		Increase AIC workload wh	ere	
		non-transponder equipped	aircraft are	
		boundary		
DP2	Operational: Minimise negative impact on	Most aircraft would be una	ffected. Only	PARTIAL
5.2	other airspace users, specifically GA and	non-transponder equipped	aircraft	
	helicopters in support of UK Oil, Gas and	would be unable to transit	the	
	Renewables industries.	windfarm. However due to	the lack of	
		buffer, Increased ATC work	doad due to	
		the requirement of heighte	ned	
		awareness of non-transpor	nder	
		equipped aircraft close to t	heTMZ	
		boundary could lead to del	ays for other	
DP3	Operational: Airspace change will maintain	Badar clutter due to the W	TGs will be	ΡΔΒΤΙΔΙ
DFS	or enhance operational resilience of the ATC	removed. However, due to	the lack of	
	network.	buffer, increased ATC work	load due to	
		the requirement for heighte	ened	
		awareness & monitoring of	F	
		non-transponder equipped	aircraft close	
		to the TMZ boundary woul	d reduce	
		capacity and could lead to	delays for	
	Operational: ANOD alignments analyze	Other airspace users.	o oggingt the	MET
UP4	Operational: ANSP alignment: ensure	interference coulocd by the	e against the	MET
	AVISES that the design concept being	surveillance systems	WIGS ON	
	progressed suits all operations to mitigate	our veniarie oysterris.		
	the impact on surveillance systems			
DP5	Operational: Airspace change will have	Increase in ATC workload a	as described	NOT
	minimal impact on operations/capacity of	above will have a knock-on	effect on	MET
	AO and ANSPs.	ATC capacity. In busy peri	ods this	
		could lead to delays		



DP6	Environmental: Minimise impact on CO ₂ emissions	There would be no impact on commercial aircraft. Less than 1% GA aircraft, those without an operating transponder, will be affected	MET
DP7	Environmental: Minimise environmental impacts to stakeholders on the ground, including the impact of noise below 7,000ft (note: due to the offshore location of the proposed changes, it is not expected that there will be any significant environmental impacts to stakeholders on the ground due to noise, visual intrusion and local air quality)	There would be no change to the noise impact as a result of this option. The windfarm is 47 km offshore so will not impact any population	MET
DP8	Economic: Minimise economic impact on aircraft operators.	"Option C" will have no economic impact on aircraft operators.	MET
DP9	Economic: Ensure costs and resources are proportionate to ensure appropriate safety mitigation.	These costs are proportionate and ensure appropriate safety mitigation.	MET
DP10	 Technical: Base the airspace change on the latest technology widely available. This technology could relate to navigation, surveillance enhancements, radar data processing, etc 	Less than 1% of aircraft using this airspace do so without an operating transponder. This technology is widely available.	MET
DP11	 Technical: The volume of airspace affected should be the minimum necessary to deliver requirements, whilst providing optimal safety buffer. Seek to create simple, easily definable solution. 	"Option C" uses the minimum volume of airspace needed to deliver an easily understood PRMS boundary. However, without a buffer zone, safety could still be compromised.	PARTIAL
DP12	Technical: The airspace change should be compatible with the requirements of the MOD (if required).	"Option C" should be compatible with the MOD.	MET
DP13	Policy: The proposed airspace change will take account of government policy documents (such as the Air Navigation Guidance).	"Option C" takes account of government policy documents (such as the Air Navigation Guidance).	MET
DP14	Technical: The airspace change should be compatible with the requirements of the offshore helicopter operation supporting the UK Oil, Gas and Renewables industries.	"Option C" should be compatible with the requirements of the offshore helicopter operation supporting the UK Oil, Gas and Renewables industries	MET

 Table 4: Design Principle evaluation of "Option C".

2.4.1 "Option C" Conclusion

With the "Option C" design the WTGs are blanked from the radar screen preventing clutter. The proposed "rubber banded" TMZ shape is simpler than both the "option A or B" designs, reducing the likelihood of accidental infringements. However, this option does not benefit from a TMZ buffer zone surrounding the radar blanked area. Similarly, to the "Option A" design, if a non-transponding aircraft infringes the TMZ, it will simply disappear from the radar as it crossed the TMZ boundary. This would increase ATC workload where non-transponding aircraft are flying (legitimately) close to/along the TMZ



boundary and therefore represents a reduced level of safety. The increase in workload on ATC could also lead to delays, unnecessarily impacting on airspace users. For these reasons Option C is rejected.

2.5 Option D – RAG Blanking in line with proposed windfarm locations. Simplified polygon TMZ "rubber banded" around proposed windfarm locations extended to include a 2 NM buffer.

Design Principle Evaluation							
Option D: RAG Blanking in line with proposed windfarm locations. Simplified Accept			t				
polygon TMZ "rubber banded" around proposed windfarm locations extended to							
include	a 2 NM buffer						
Mitigation against radar clutter with a TMZ extended to include a 2 NM buffer around the simplified "rubber							
banded" shaped RAG blanked area. See 2A(i) document for detailed description of Option D							
Design	Principle	Summary of assessment		MET?			
DP1	Safety: Maintain or enhance current levels of	The "rubber banded" WTG a	area is RAG	MET			
	safety.	blanked to prevent radar clu	utter. The				
		introduction of a 2 NM TM2	Z buffer				
		around the blanked region	will ensure				
		only transponder equipped	aircraft enter				
		the radar blanked region. I	ne simplified				
		snape of the norimeter is a	nnances				
		safety as the perimeter is e	asier to				
		aircraft infringing the TM7	USSIDIIITY OF AIT				
DP2	Operational: Minimise pegative impact on	Most aircraft would be una	ffected Only	MET			
012	other airspace users specifically GA and	non-transponder equipped	aircraft would				
	helicopters in support of UK Oil Gas and	be required to transit aroun	d the				
	Renewables industries.	windfarm. The rubber-ban	ded 2 NM				
		TMZ buffer around the blar	ked area				
		provides ATC with the warr	ning they				
		need, should a non-transpo	nding aircraft				
		infringe the TMZ, before it e	enters the				
		RAG blanked area and disa	ppears from				
		the radar screen.					
DP3	Operational: Airspace change will maintain or	Operational resilience of the	e ATC	MET			
	enhance operational resilience of the ATC	network will be maintained					
	network.						
DP4	Operational: ANSP alignment: ensure	Radar blanking will mitigate	e against the	MET			
	agreement between stakeholder/impacted	interference caused by the	WTGs on				
	ANSPs that the design concept being	surveillance systems.					
	progressed suits all operations to mitigate						
	the impact on surveillance systems						
DP5	Operational: Airspace change will have	The introduction of a radar	blanked	MET			
	minimal impact on operations/capacity of AU	region with I MZ buffer sho	uld have				
	and anors.	of Aircraft Operators and A	NS/Capacity				
DDG	Environmental: Minimice impact on CO	There would be no impost	Nors.	MET			
040	environmental. Winimise Impact on CO2	opprovid aircraft Lage t		IVIE I			
	61115510115	aircraft those without on a	nari i ⁄o GA				



DP7	Environmental: Minimise environmental impacts to stakeholders on the ground, including the impact of noise below 7,000ft (note: due to the offshore location of the proposed changes, it is not expected that there will be any significant environmental impacts to stakeholders on the ground due to noise, visual intrusion and local air quality)	There would be no change to the noise impact as a result of this option. The windfarm is 47 km offshore so will not impact any population	MET
DP8	Economic: Minimise economic impact on aircraft operators.	"Option D" will have minimal economic impact on aircraft operators.	MET
DP9	Economic: Ensure costs and resources are proportionate to ensure appropriate safety mitigation.	These costs are proportionate and ensure appropriate safety mitigation.	MET
DP10	 Technical: Base the airspace change on the latest technology widely available. This technology could relate to navigation, surveillance enhancements, radar data processing, etc 	Less than 1% of aircraft using this airspace do so without an operating transponder. This technology is widely available.	MET
DP11	 Technical: The volume of airspace affected should be the minimum necessary to deliver requirements, whilst providing optimal safety buffer. Seek to create simple, easily definable solution. 	Radar blanking of the windfarm area is required to remove clutter from the ATC radar screen. The addition of a 2 NM TMZ around the blanked region provides ATC with the reassurance they need to monitor non-transponder equipped aircraft and prevent these aircraft from entering the blanked region. The simplified polygon of the rubber-banded perimeter of the "Option D" TMZ will be easy for pilots to identify.	MET
DP12	Technical: The airspace change should be compatible with the requirements of the MOD (if required).	The proposed "Option D" radar blanking with TMZ should be compatible with the requirements of the MOD	MET
DP13	Policy: The proposed airspace change will take account of government policy documents (such as the Air Navigation Guidance).	The proposed "Option D" radar blanking and TMZ takes account of government policy documents (e.g. the Air Navigation Guidance).	MET
DP14	Technical: The airspace change should be compatible with the requirements of the offshore helicopter operation supporting the UK Oil, Gas and Renewables industries.	The proposed "Option D" radar blanking with TMZ should be compatible with the requirements of offshore helicopter operation supporting the UK Oil, Gas and Renewables industries	MET

Table 5: Design Principle evaluation of "Option D".

2.5.1 "Option D" Conclusion

"Option D" meets all the design options. The WTGS are blanked from the radar screen preventing clutter. This option benefits from a minimum 2 NM buffer surrounding the "rubber banded" RAG blanked area. This buffer will allow ATC to spot infringement of the TMZ by non-transponder equipped aircraft, before they enter the RAG blanked area. The simplified boundary of this TMZ for this design option would be easy to comprehend on charts, pilot navigation aids and ATC. This option is therefore a



feasible design option and is our preferred choice. For these reasons "**Option D**" is accepted as the sole option and will be taken forward.



3. Safety Assessment – Option D TMZ (preferred)

- 3.1 Safety analysis (Hazard Identification) has been performed as follows. The primary list of hazards identified is:
 - WTGs cause clutter on primary radar displays;
 - RAG blanking of the Cromer Primary Surveillance Radar (PSR) over the WTGs will leave an area where no PSR data is displayed to the Air Traffic Control Officer (ATCO);
 - Aircraft which are non-transponder equipped will not be visible to the ATCO within the RAG blanked area;
 - Aircraft which are not operating their transponders will not be visible to the ATCO within the RAG blanked areas.
- 3.2 These hazards will be mitigated by:
 - The promulgation of a TMZ over the RAG blanked area will mandate that aircraft within the TMZ area must be transponder equipped and hence will be visible on secondary radar.
 - The extension of the TMZ 2 NM around the RAG blanked area (buffer zone) will ensure that ATC have sufficient time to identify when an infringement of the TMZ is taking place and take appropriate action.
- 3.3 Experience from previous wind farm developments has demonstrated that the implementation of radar RAG coupled with an associated TMZ provides effective and safe mitigation against the radar issues associated with WTGs.
- 3.4 Initial qualitative assessment from NATS safeguarding has confirmed that the proposed Option D TMZ design would provide adequate mitigation to fulfil the requirements required of the NERL Cromer: PSR Mitigation Scheme.
- 3.5 Detailed safety analysis will be undertaken in due course by NATS based on the TMZ Option D proposed herein.

4. High Level Qualitative Cost Assessment

- 4.1 The costs associated with implementing the required airspace measures are relatively small when compared to the substantial environmental benefits enabled by permitting the wind farm development to proceed. Hence this assessment incorporates all these factors. The headline figures are:
 - Cost of implementing TMZ + RAG blanking: c £900,000.
 - Enabled savings of ~6.3 MT CO₂ emissions per annum.
 - Clean electricity provided by the Norfolk Vanguard and Boreas windfarms to ~3.9 M houses.
- 4.2 The Option D TMZ solution has been evaluated as beneficial due to the mitigation it provides against the impacts of the proposed Norfolk Vanguard and Boreas Wind farms on radar systems. The relatively small expenditure required to implement this mitigation solution will enable significant benefits (including environmental benefits of substantial savings in CO₂e emissions). These benefits justify the cost associated with progressing this change, and hence it will be progressed.



5. Conclusion and Shortlist

5.1 Only option D ("Rubber banded" WTG locations RAG blanked, with a minimum 2 NM TMZ buffer) meets all the design principles. Option D benefits from a simpler shaped TMZ with 2 NM buffer creating an easily definable solution. As such only "**Option D**" will be progressed.

End of document