

Swanwick Airspace Improvement Programme Airspace Deployment 6 (SAIP AD6) ACP-2018-65

Proposed changes to London Luton Airport Arrivals

CAP1616 Stage 4 Step 4A(iii) Final Options Appraisal



Photo © Graham Custance

© 2020 NATS (En-route) plc ('NERL') and London Luton Airport Operations Ltd ('LLA'), all rights reserved NATS-LLA Public



Roles		
Action	Role	Date
Produced	Airspace Change Expert NATS Airspace and Future Operations	24/06/2021
Reviewed Approved	Airspace and Noise Performance Manager London Luton Airport	24/06/2021
Reviewed Approved	ATC Lead NATS Swanwick Development	24/06/2021
Reviewed Approved	Airspace Delivery Manager NATS Swanwick Development	24/06/2021
Reviewed Approved	Operations Director London Luton Airport	24/06/2021

Drafting and Publication History

Issue	Month/Year	Changes this issue
Issue 1.0	06/21	Published to CAA Portal

References

Ref No	Description		Hyperlinks
1	SAIP AD6 CAA web page – progress through CAP1	Link to CAA portal Link to consultation site	
2	Stage 1 Statement of Need		Link to document
3	Stage 1 Assessment Meeting Minutes		Link to document
4	Stage 1 Design Principles		Link to document
5	Stage 2 Design Options		Link to document
6	Stage 2 Design Principle Evaluation		Link to document
7	Stage 2 Initial Options Appraisal and Safety Assess	ment	Link to document
8	Stage 3 Consultation Document		Link to document
9	Stage 3 Full Options Appraisal		Link to document
10	Stage 3 Consultation Strategy		Link to document
10A	Stage 3 Step 3D Consultation Feedback Report		Link to report
IUA	and Technical Compliance Supplement	Link to CAA portal	
10B	Stage 4 Step 4A(ii) The Final Airspace Design (layer	ed map PDF)	Link to CAA portal
10D	Stage 4 Step 4A(i) Consultation Response Docume	Link to CAA portal	
11	Airspace change: Guidance on the regulatory proce the notified airspace design and planned and perma redistribution of air traffic, & on providing airspace i	Link to document (Edition 4. March 2021)	
12	Environmental requirements technical annex	CAP1616A	Link to document
13	Definition of Overflight	Definition of Overflight CAP1498	
14	Airspace Modernisation Strategy AMS CAP1711		Link to document
15	UK Government Department for Transport's 2017 G CAA on its environmental objectives when carrying navigation functions, and to the CAA and wider indu and noise management (abbreviated to ANG2017)	Link to document	



Contents

1.	Introduction and Overview	4
2.	Option 0 – Baseline do-nothing scenario	5
3.	Option 1 – As per consultation	9
4.	Option 1A – Final Design	14
5.	Cost-Benefit Analysis	19
6.	Safety Assessments	22
7.	Summary and conclusions	23
8.	Annex: WebTAG Output Summaries	24



1. Introduction and Overview

- 1.1 This is not a standalone document. It should be read in conjunction with the following documents:
 - Stage 3 Step 3's Full Options Appraisal (Ref 9) 1.1.1
 - Stage 4 Step 4A(i) Consultation Response Document (Ref 10D) 1.1.2

What is the difference between this 4A(iii) Final Options Appraisal document and the Stage 3 Full Options Appraisal document?

- 1.2 We have made changes to the design based on consultation feedback (see Refs 10B and 10D for full details), which can be summarised as:
 - The holding pattern has been moved and the lowest normally useable altitude has been raised 1.2.1 by 1,000ft.
 - Some higher-altitude routes have been shortened and kept higher for longer, to reduce the 1.2.2 disbenefit in fuel consumption and CO₂, and to reduce noise impacts.
 - Option 1 Vectoring has progressed, Option 2 PBN Routes with Vectoring, has not. 1.2.3
 - The holding pattern adjustment and route adjustment has increased the likelihood of controllers 1.2.4 building an efficient arrival sequence further away and higher up than in the consulted airspace design.
- 1.3 This document compares the consulted airspace design from Stage 3 against the final airspace design from Stage 4, in terms of analysis to quantify predicted impacts and to monetise them where possible.
- 1.4 Its primary purpose is to allow like-for-like comparisons of the same assessment criteria, so the differences can be attributed to design changes made following consultation.
- 1.5 Naming convention: The comparisons in this document will be made between:
 - **Option 0** baseline do-nothing (this option is for **comparison purposes** only); 1.5.1
 - 1.5.2 **Option 1** as consulted at Stage 3; and
 - 1.5.3 **Option 1A**, the final airspace design described in the companion Stage 4 documents.
 - 1.5.4 For both Option 1 and Option 1A the results are also shown excluding the air traffic effects of LLA's Development Consent Order (DCO), and including the effects of the DCO, so that all four scenarios are covered.
 - 1.5.5 We will not compare options with Option 2 as this has not progressed.
- 1.6 The analysis and forecast methodologies remain the same as the Step 3 Full Options Appraisal (Ref 9) and that document should be considered the 'master document' for methodology and sources of data.
- 1.7 The only exceptions are:
 - 1.7.1 In the cost-benefit calculations, we have included for the first time approximate total costs for this airspace change project, up to implementation day. These costs would be the same for both Option 1, Option 1A, without, or with, LLA's DCO.
 - 1.7.2 An update to the Government's monetisation calculation method known as WebTAG. The relevant calculations from the original Step 3 Full Options Appraisal were repeated using the updated WebTAG method in order to compare like with like.
- The relevant explanatory sections in the Step 3 Full Options Appraisal (Ref 9) are: 1.8
 - Section 2: Criteria against which the options have been assessed 1.8.1
 - 1.8.2 Section 6: Analysis forecasts and methodology summaries
- 1.9 The next sections compare Options 0, 1 and 1A, followed by a cost-benefit analysis, a plain English safety assessment, a summary, and conclusions.



2. Option 0 – Baseline do-nothing scenario

2.1 This combined baseline option (do-nothing option) is included for comparison purposes only. It is not an option to be progressed.

Group	Impact	Level of Analysis	Evidence – see the row below each heading
Communities	Noise impact on health and quality of life	Quantitative impacts of LLA traffic Qualitative (other impacts)	Noise contour, area covered, population count Hospitals, places of worship and schools This includes impacts on tranquillity and visual intrusion (Chilterns AONB).

Noise Metric Images (contours) and Data Tables are provided in the consultation document. Annex D for 2022, Annex E for 2032 without DCO, and Annex F for 2032 with DCO. See Ref 9 Section 6 for the analysis forecasts and methodology summaries.

Data types:

Contours and summary tables

LAeg16hr Day, LAeg8hr Night N65 Day N60 Night CAP1498 Overflight 48.5° angle Day CAP1498 Overflight 48.5° angle Night Numbers of hospitals, places of worship and schools

Data info:

Summer arrivals and departures (16 June to 15 Sept, forecast for the scenario years and types), average runway split (30% rwy 07, 70% rwy 25).

Fleet analysis assumptions: retire older/noisier aircraft and replace with equivalent newer quieter aircraft over the 10-year period (Fleet change is not due to this proposal, would happen regardless, and is common between analyses)

Population forecasts are from CACI¹, for 2021 and ten years later, 2031. Analysis using this population data was performed before the coronavirus pandemic caused a nine month delay to the planned implementation, to 2022. The population data for 2021 is a valid illustration for 2022, likewise 2031 for 2032, and it would be disproportionate to perform a new noise analysis.

WebTAG 10-year adverse impact cost data is based on differences from this baseline no-change option.

Tranquillity (quantitative estimate, qualitative discussion)

A 7-day sample of aircraft trajectories based on radar data was analysed (one 7-day sample per runway) from June 2019, to see how many aircraft overflew the Chilterns AONB below 7,000ft (see Consultation Document Annex G for illustrations).

The northern part of the AONB is overflown by some Rwy 07 arrivals below 7,000ft, mostly level at 5,000ft.

Number of overflights <5,000ft: 1+12=13 Number of overflights level 5,000ft: 705 Number of overflights 5,000ft-7,000ft: 30 Total overflights <7,000ft: 13+705+30=748

The southern part of the AONB is overflown by all Rwy 07 arrivals below 7,000ft and cannot be avoided by the final approach track. Number of overflights <4,000ft: 11+211+720=942 Number of overflights 4,000ft-7,000ft: 447 Total overflights <7,000ft: 942+447=1,389

The southern part of the AONB is overflown by some Rwy 25 arrivals below 7,000ft, generally those shortcutting from the west direct to downwind right hand.

Number of overflights <4,000ft: 1 Number of overflights 4,000ft-7,000ft: 70

Total overflights <7,000ft: 1+70=71

This sets an estimated baseline for tranquillity, to allow for qualitative comparison.

Communities	Air quality	Qualitative	See also Government guidance Air Navigation Guidance 2017 (ANG 2017).			
Government guidance (ANG 2017) says that aircraft flying higher than 1,000ft are unlikely to have a significant impact on local air						
quality.						

Today, arriving aircraft descend through 1,000ft between 4 and 2 nautical miles (about 7-4km) from touchdown at either end of the runway. This is close to landing, in the very final stages of the approach.

¹ CACI is the company that supplied the population and household data for the analysis



Ontion () Baseline Continued

environme	Quantitative estimate, nt qualitative discussion	Overflight of re	egistered historic park	s and gardens below	4,000ft
	racks based on radar data (one rks and gardens below 4,000ft				see how many
asterly arrivals:	5	`		,	
•	erflights, of which 47+1=48 wer	re below 4.000ft			
	e were below 4,000ft, for this d				
	1,440 overflights, all but one of		4 000ft		
· · · · · · · · · · · · · · · · · · ·	ace were below 4,000ft, for this)ft)	
	nt to final approach about 1-2n				
Vesterly arrivals:			<i></i>		
	which 68+8+2=78 were below 4	LOOOft			
-	e were below 4,000ft, for this d				
	hts of which 96+47+4=147 were				
-	e were below 4,000ft, for this da				
	tremely close to the final approx		runway where all arri	ving aircraft are typic	ally below 2 000f
	eline for overflight of the historia				
	_				13011.
Vider society	Greenhouse gas impact	Quantitative	Fuel simulation ana	lysis	
no-change option. From thi	on use the NATS recognised fuils, the greenhouse gas impacts ivalent emitted (for each kg of a	can be estimated	because the differen	ces in aviation fuel bu	
Vider society	Capacity/ resilience	Quantitative/	Monitoring value (M	1V)	
		qualitative		oided due to improve	d traffic flows
			Changes in number		
Capacity (quantified)			-		
-	eparated into their respective a			il they reach the holds	
This means that LLA arrival For example, if a Stansted for in the levels above, then any means the LLA arrivals are so rom the holds. This applies LA traffic. The dependence intend to solve through this other options improve the so Broadly, MV indicates the me controllers operating the flo These are not necessarily g	s are highly dependent on Stan- flight is at the lowest level in the y delay at Stansted Airport (like stuck and Air Traffic Controllers s the other way around, should ies on each other cause capaci airspace change proposal. So ituation compared to this basel umber of movements per hour ws in each associated airspace eographical 'boxes', but they de	sted arrivals and e hold and LLA air a temporarily clos s will find it difficu Stansted traffic g ity and resilience i the main compar line do-nothing sc which can be safe e sector. escribe how certai	vice-versa. craft are holding sed runway) It to extract them et stuck above ssues which we ison will be, do the enario. ely handled by the n arrival flows are	Flow regulation causes delay due lack of capacity	LUTON MV 16
This means that LLA arrival For example, if a Stansted to in the levels above, then any neans the LLA arrivals are stored to the holds. This applies LA traffic. The dependence intend to solve through this other options improve the stored controllers operating the flo These are not necessarily geneasured and managed. To UTON or STANSTED) flow number of upstream mover afety is highest priority so egulations. This stabilises the number of assused delay to the air traffic or both arriving and depart the LUTON arrival flow has han the upstream MV. This means flow regulation	s are highly dependent on Stan- flight is at the lowest level in the y delay at Stansted Airport (like stuck and Air Traffic Controllers s the other way around, should ies on each other cause capaci airspace change proposal. So ituation compared to this basel umber of movements per hour was in each associated airspace eographical 'boxes', but they de he current upstream (the flow of group has a Monitoring Value (nents per hour approaches the the air traffic control supervisor of movements until the expecte ic yet to arrive at the airports, w	sted arrivals and e hold and LLA air a temporarily clos s will find it difficu Stansted traffic g ity and resilience i the main compar line do-nothing sc which can be safe e sector. escribe how certai of arriving traffic k (MV) of 40. Wher MV (known as ov r considers applyi ed peak subsides. which in turn gener V of 28, totalling 4 en both LUTON ar	vice-versa. craft are holding sed runway) It to extract them et stuck above ssues which we ison will be, do the enario. ely handled by the n arrival flows are pefore reaching n the actual ver-demand), ng flow That action rates more delay 4, which is greater	Flow regulation	N 16

Co-sponsors:



Option 0 Baseline Continued...

Under this baseline no-change option, the MVs could not change, the intertwining of LLA arrivals with Stansted arrivals would continue, and there would be no opportunity to rebalance the workload. As traffic increases, it is more likely that the upstream MV would be breached, leading to flow regulations more often and for longer periods, causing extra complexity and workload for controllers and pilots. This is predicted to have a potential latent safety impact (unsustainable periods of over-demand) if the airspace design is not changed, hence this proposal's planned implementation before the main summer period of 2022.

See this section in each option for the forecast benefits.

Capacity (qualitatively assessed)

The broader impact of delay to the travelling public, businesses and local communities would not improve. The forecast increase in air traffic is likely to increase this impact in the future.

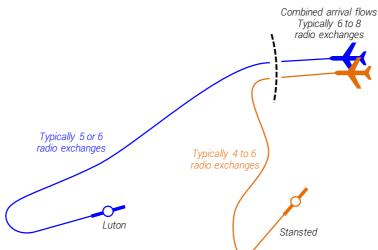
Resilience (quantified estimates, qualitatively discussed)

As described above, complexity for air traffic controllers builds rapidly for arrivals heading to LLA and Stansted as the arrival traffic increases.

Air traffic controllers can manage aircraft by providing heading and level instructions, which is referred to as vectoring. Vectoring is highly manual, tactical and intense because each instruction to the pilot must be read back by the pilot to the controller to ensure accuracy. Therefore, a single radio exchange to an aircraft involves at least two radio transmissions (one call, one response), or at least four if an error needs to be corrected (call, incorrect response, correction call, correct response).

The lower the need for radio exchanges per flight, the more resilient the airspace system because controllers can spend more time managing the overall flows and less time making constant adjustments to individual flights. Should there be any disruption, the lower the complexity, the easier it is to recover.

The illustration below is an extract from the consultation document Annex I (the full diagram shows all three options side by side).



The upstream controller works both upper Luton and Stansted arrivals in a combined complex flow, and separates them into one flow per airport, then passes each flight on to the next controller.

The Luton or Stansted controller vectors their respective flight to the runway in a similar way to today.

Option 0 Baseline do-nothing (Luton and Stansted flows are combined) Easterly runway illustration (westerly is similar)

The typical number of radio exchanges per flight for this scenario would be **12-16** (upper, 6-8 x2), **5-6** (LLA) and **4-6** (Stansted). Under this Option 0 baseline, controllers working with arrivals in the complex do-nothing system would typically require **21-28 radio** exchanges. The number of radio exchanges for the westerly runways would be comparable.

General Aviation	Access	Qualitative		
The options described later on will estimate the differences from this baseline, which is the no-change option.				
General Aviation/ commercial airlines	Economic impact from increased effective capacity	Quantified, monetised estimate	Cost per minute of delay avoided	
The options described later on will estimate the differences from this baseline, which is the no-change option.				



Option 0 Baseline Continued...

General Aviation/ commercial airlines	Fuel Burn	Quantified, monetised estimate		
The options described later on wi	ill estimate the differences fro	om this baseline, which is the no-change option.		
Commercial airlines	Training costs	Qualitative		
The options described later on wi	ill estimate the differences fro	om this baseline, which is the no-change option.		
Commercial airlines	Other costs	Qualitative		
The options described later on wi	ill estimate the differences fro	om this baseline, which is the no-change option.		
Airport/ ANSP	Infrastructure costs	Qualitative		
The options described later on wi	ill estimate the differences fro	om this baseline, which is the no-change option.		
Airport/ ANSP	Operational costs	Qualitative		
The options described later on will estimate the differences from this baseline, which is the no-change option.				
Airport/ ANSP	Deployment costs	Qualitative		
The options described later on will estimate the differences from this baseline, which is the no-change option.				
Government policy	Alignment with AMS	Qualitative		
This baseline Option 0 is not aligr	ned with the AMS.			

End of Baseline Option 0 table



3. Option 1 – As per consultation

This is the unmodified Option 1 as consulted on between 19th October 2020 and 5th February 2021. The only differences in this document are due to an updated Government monetisation method (WebTAG) to ensure like for like comparison with Option 1A.

Group	Impact	Level of Analysis	Evidence – see the row below each heading
Communities	Noise impact on health and quality of life	Quantitative impacts of LLA traffic Qualitative (other impacts)	Noise contour, area covered, population count Hospitals, places of worship and schools This includes impacts on tranquillity and visual intrusion (Chilterns AONB). (Biodiversity is covered on p. 5 of Ref 9 para 2.30).

Noise Metric Images (contours) and Data Tables are provided in the consultation document. Annex D for 2022, Annex E for 2032 without DCO, and Annex F for 2032 with DCO. See Ref 9 Section 6 for the analysis forecasts and methodology summaries.

Data types:

Contours, overflight areas and summary tables

LAeg16hr Day, LAeg8hr Night N65 Day N60 Night CAP1498 Overflight 48.5° angle Day CAP1498 Overflight 48.5° angle Night Numbers of hospitals, places of worship and schools

Data info:

Summer arrivals & departures (16 June-15 Sept, forecast for the scenario years and types), average runway split (30% rwy 07, 70% rwy 25). Fleet analysis assumptions: retire older/noisier aircraft and replace with equivalent newer quieter aircraft over the 10-year period (Fleet change is not due to this proposal, would happen regardless, and is common between analyses)

Population forecasts are from CACI. for 2021 and ten years later, 2031. Analysis using this population data was performed before the coronavirus pandemic caused a nine month delay to the planned implementation, to 2022. The population data for 2021 is a valid illustration for 2022, likewise 2031 for 2032, and it would be disproportionate to perform a new noise analysis.

WebTAG 10-year adverse impact cost data is based on differences from the baseline no-change option and the comparison is made using 2021-2031 analyses which we contend are valid illustrations for 2022-2032.

The base year has been set to 2010 because it aligns with the most recent official valuations of health impacts on environmental noise exposure and is consistent with the example used in CAP1616a.

The full updated Excel WebTAG sheets will be supplied directly to the CAA.

	2032 No DCO Option 1		2032 With DCO Option 1	
Description *positive value reflects a net benefit (i.e. a reduction in noise)	WebTAG assessment	Sensitivity test excluding impacts below 51 dB (for aviation proposals only)	WebTAG assessment	Sensitivity test excluding impacts below 51 dB (for aviation proposals only)
Net present value of change in noise (£, 2010 prices):	£471,306	-£30,221	£572,196	£402,581
Net present value of impact on sleep disturbance (£, 2010 prices):	£236,442	£98,896	-£105,328	£122,790
Net present value of impact on amenity (£, 2010 prices):	£282,335	-£81,645	£603,711	£205,978
Net present value of impact on AMI (£, 2010 prices):	£4,844	£4,844	£11,836	£11,836
Net present value of impact on stroke (£, 2010 prices):	-£20,793	-£20,793	£24,776	£24,776
Net present value of impact on dementia (£, 2010 prices):	-£31,521	-£31,521	£37,202	£37,202
Households experiencing increased daytime noise in forecast year:	2252		2798	
Households experiencing reduced daytime noise in forecast year:	2959		3858	
Households experiencing increased night time noise in forecast year:	872		979	
Households experiencing reduced night time noise in forecast year:	11	56	9	34

(These monetised numbers are slightly different compared with Ref 9's Option 1 because the WebTAG methodology has been updated. The number of households are unchanged.)

Tranquillity (quantitative estimate, qualitative discussion)

This Option 1 would not change the likelihood of overflight of the Chilterns AONB by LLA arrivals, compared with the quantified estimates provided in baseline Option 0. The proportions would be broadly similar, and at similar altitudes. (See Consultation Document Annex G for illustrations).

Communities	Air quality	Qualitative	See also Government guidance ANG2017 (Ref 15)
-------------	-------------	-------------	---

Government guidance says that aircraft flying higher than 1,000ft are unlikely to have a significant impact on local air guality. Arriving aircraft would still descend through 1,000ft between 4 and 2 nautical miles (about 7-4km) from touchdown at either end of the runway. This is close to landing, in the very final stages of the approach, and there are no proposed changes this close to touchdown.



Onti n 1 A ultod - Co nti ٦

	Impact		Level of Analysis	;	Evidence – see t	he row below each heading	
Communities	Historic environment Quantitative estimate, qualitative discussion Overflight of registered historic parks and gardens below 4,00						
See Consultation Docu	iment Annex	H for illust	trations. Vectoring	is unlikely	y to change signi	ficantly below 4,000ft, compared with Option 0.	
The proportions would							
For Runway 07:	-						
Mentmore Towers is s	till likely to be	e overflowr	n by c.10% of LLA a	arrivals be	elow 4,000ft		
The northern edge of L adjacent to final appro		still likely to	o be overflown by a	all arrivals	below 4,000ft, in	deed below 1,000ft, due to its location directly	
For Runway 25:							
Julians Gardens is still	likely to be c	overflown b	by c.20% of LLA arr	ivals belov	w 4,000ft		
Garden House is still li	kely to be ove	erflown by	c.87% of LLA arriva	als below	4,000ft		
St Paul's Walden Bury	would contin	iue to be ov	verflown by all LLA	arrivals b	elow 2,000ft.		
Wider society		Greenhou	use gas impact	Quanti	tative	Fuel simulation analysis	
n 2022 the changes v	ould apply to	o a total of	172 459 combiner	dIIA and	Stansted arrivals	s, resulting in a net increase of 18,574 tonnes of	
	e the sum of					combined with forecast 101,719 Stansted	
of 16,596 tonnes of CC	2e. These fig	gures are tl	he sum of forecast			and Stansted arrivals, resulting in a net increase ncrease of 20,129t, combined with forecast	
of 16,596 tonnes of CC 102,410 Stansted arriv In 2032 with LLAL's DC 19,687 tonnes of CO ₂ e 102,410 Stansted arriv	02e. These fig als, total ben CO, the chan <u>c</u> . These figur als, total ben	gures are the nefit of 3,53 ges would a res are the nefit of 3,53	he sum of forecast 33t. apply to a total of 1 sum of forecast 9 33t.	t 70,740 L 193,910 cc 1,500 LLA	LA arrivals, total i ombined LLA and arrivals, total inc	ncrease of 20,129t, combined with forecast Stansted arrivals, resulting in a net increase of rease of 23,220t, combined with forecast	
of 16,596 tonnes of CC 102,410 Stansted arriv In 2032 with LLAL's DC 19,687 tonnes of CO ₂ e 102,410 Stansted arriv	22e. These fig als, total ben CO, the chang . These figur als, total ben assess the gi	gures are the refit of 3,53 ges would a res are the refit of 3,53 reenhouse	he sum of forecast 33t. apply to a total of 1 sum of forecast 9 33t. gas impact over ti	t 70,740 L 193,910 cc 1,500 LLA	LA arrivals, total i ombined LLA and arrivals, total inc	ncrease of 20,129t, combined with forecast Stansted arrivals, resulting in a net increase of	
of 16,596 tonnes of CC 102,410 Stansted arriv In 2032 with LLAL's DC 19,687 tonnes of CO ₂ e 102,410 Stansted arriv WebTAG was used to a Present Value which re	22e. These fig als, total ben CO, the chang These figur als, total ben assess the gi flects a disb	gures are the refit of 3,53 ges would a res are the refit of 3,53 reenhouse enefit, i.e. a	he sum of forecast 33t. apply to a total of 1 sum of forecast 9 33t. gas impact over ti a CO ₂ e increase.	t 70,740 L 193,910 cc 1,500 LLA me from t	LA arrivals, total i ombined LLA and arrivals, total inc the proposed cha	ncrease of 20,129t, combined with forecast Stansted arrivals, resulting in a net increase of rease of 23,220t, combined with forecast	
of 16,596 tonnes of CC 102,410 Stansted arriv 19,687 tonnes of CO ₂ e 102,410 Stansted arriv WebTAG was used to a Present Value which re Without LLAL's DCO, th total 193,441t.	22e. These fig als, total ben 20, the chang . These figur als, total ben assess the gu flects a disb here would be	gures are the lefit of 3,53 ges would a res are the lefit of 3,53 reenhouse enefit, i.e. a e an increa	he sum of forecast 33t. apply to a total of 1 sum of forecast 9 33t. gas impact over ti a CO ₂ e increase. ase of CO ₂ e in the o	t 70,740 L 193,910 cc 1,500 LLA me from t	LA arrivals, total i ombined LLA and arrivals, total inc the proposed cha ear (2022) of 18,5	ncrease of 20,129t, combined with forecast Stansted arrivals, resulting in a net increase of rease of 23,220t, combined with forecast nges. Both options would yield a negative Net	
of 16,596 tonnes of CC 102,410 Stansted arriv In 2032 with LLAL's DC 19,687 tonnes of CO ₂ e 102,410 Stansted arriv WebTAG was used to a Present Value which re Without LLAL's DCO, th total 193,441t. WebTAG was also use	22e. These fig als, total ben 20, the chang . These figur als, total ben assess the gu filects a disb here would be d to calculate	gures are the lefit of 3,53 ges would a res are the lefit of 3,53 reenhouse enefit, i.e. a e an increa e the overa	he sum of forecast 33t. apply to a total of 1 sum of forecast 9 33t. gas impact over ti a CO ₂ e increase. ase of CO ₂ e in the o all Net Present Valu	t 70,740 Li 193,910 cc 1,500 LLA me from t opening ye ue of CO ₂ e	LA arrivals, total i ombined LLA and arrivals, total inc the proposed cha ear (2022) of 18,5 e emissions increa	ncrease of 20,129t, combined with forecast Stansted arrivals, resulting in a net increase of rease of 23,220t, combined with forecast nges. Both options would yield a negative Net 74t which would, over a 60 year appraisal period	
of 16,596 tonnes of CC 102,410 Stansted arriv In 2032 with LLAL's DC 19,687 tonnes of CO ₂ e 102,410 Stansted arriv WebTAG was used to a Present Value which re Without LLAL's DCO, th total 193,441t. WebTAG was also use (This number is slight! With LLAL's DCO, there	22e. These fig rals, total ben 20, the chang . These figur rals, total ben assess the gu flects a disb here would be d to calculate y different co	gures are the lefit of 3,53 ges would a res are the hefit of 3,53 reenhouse enefit, i.e. a e an increa e the overa ompared wi	he sum of forecast 33t. apply to a total of 1 sum of forecast 9 33t. gas impact over ti a CO ₂ e increase. ase of CO ₂ e in the o all Net Present Valu ith Ref 9's Option 1	t 70,740 Ll 193,910 cc 1,500 LLA me from t ppening ye Je of CO ₂ e I because	LA arrivals, total i ombined LLA and arrivals, total inc the proposed cha ear (2022) of 18,5 e emissions increa the WebTAG me	Increase of 20,129t, combined with forecast Stansted arrivals, resulting in a net increase of rease of 23,220t, combined with forecast nges. Both options would yield a negative Net 74t which would, over a 60 year appraisal period ase for the non-traded sector at £1,368,665.	
of 16,596 tonnes of CC 102,410 Stansted arriv 19,687 tonnes of CO ₂ e 102,410 Stansted arriv WebTAG was used to a Present Value which re Without LLAL's DCO, the total 193,441t. WebTAG was also use (This number is slight) With LLAL's DCO, there total 210,425t.	22e. These fig als, total ben 20, the chang . These figur als, total ben assess the gu flects a disb here would be d to calculate y different co	gures are the lefit of 3,53 ges would a res are the lefit of 3,53 reenhouse enefit, i.e. a e an increa e the overa impared with n increase of	he sum of forecast 33t. apply to a total of 1 sum of forecast 9 33t. gas impact over ti a CO ₂ e increase. ase of CO ₂ e in the o all Net Present Valu ith Ref 9's Option 1 of CO ₂ e in the oper	t 70,740 Li 193,910 cc 1,500 LLA me from t ppening ye ue of CO ₂ e I because ning year (LA arrivals, total i ombined LLA and arrivals, total inc the proposed cha ear (2022) of 18,5 e emissions increa the WebTAG me (2022) of 18,574t	Increase of 20,129t, combined with forecast Stansted arrivals, resulting in a net increase of rease of 23,220t, combined with forecast nges. Both options would yield a negative Net 74t which would, over a 60 year appraisal period ase for the non-traded sector at £1,368,665. thodology has been updated.)	
of 16,596 tonnes of CC 102,410 Stansted arriv In 2032 with LLAL's DC 19,687 tonnes of CO ₂ e 102,410 Stansted arriv WebTAG was used to a Present Value which re Without LLAL's DCO, the total 193,441t. WebTAG was also use (This number is slight) With LLAL's DCO, there total 210,425t. WebTAG was also use	22e. These fig als, total ben 20, the chang . These figur als, total ben assess the gr effects a disb here would be d to calculate y different co e would be ar d to calculate	gures are the lefit of 3,53 ges would a res are the lefit of 3,53 reenhouse enefit, i.e. a e an increa e the overa mpared with n increase of e the overa	he sum of forecast 33t. apply to a total of 1 sum of forecast 9 33t. gas impact over ti a CO ₂ e increase. ase of CO ₂ e in the o all Net Present Valu ith Ref 9's Option 1 of CO ₂ e in the oper	t 70,740 Li 193,910 cc 1,500 LLA me from t opening ye ue of CO ₂ e l because ning year (ue of CO ₂ e	LA arrivals, total i ombined LLA and arrivals, total inc the proposed cha ear (2022) of 18,5 e emissions increa the WebTAG me (2022) of 18,574t e emissions increa	Increase of 20,129t, combined with forecast Stansted arrivals, resulting in a net increase of rease of 23,220t, combined with forecast nges. Both options would yield a negative Net 74t which would, over a 60 year appraisal period ase for the non-traded sector at £1,368,665. thodology has been updated.) which would, over a 60 year appraisal period,	
of 16,596 tonnes of CC 102,410 Stansted arriv 102,410 Stansted arriv 19,687 tonnes of CO ₂ e 102,410 Stansted arriv WebTAG was used to a Present Value which re Without LLAL's DCO, the total 193,441t. WebTAG was also use (This number is slight) With LLAL's DCO, there total 210,425t. WebTAG was also use (This number is slight) Traded and non-traded	22e. These fig als, total ben 20, the chang . These figur als, total ben assess the gu effects a disb here would be d to calculate y different co d to calculate y different co l flights were for Stansted)	gures are the lefit of 3,53 ges would a ces are the lefit of 3,53 reenhouse enefit, i.e. a e an increase the overa mpared with categorise . These fig	he sum of forecast 33t. apply to a total of 1 sum of forecast 9 33t. gas impact over ti a CO ₂ e increase. ase of CO ₂ e in the o all Net Present Valu ith Ref 9's Option 1 of CO ₂ e in the oper all Net Present Valu ith Ref 9's Option 1 ed as intra-EU for t gures were calculat	t 70,740 Li 193,910 cc 1,500 LLA me from t opening ye ie of CO ₂ e I because ning year (ue of CO ₂ e I because raded (82. ted by ana	LA arrivals, total i ombined LLA and arrivals, total inc the proposed cha ear (2022) of 18,5 e emissions increa the WebTAG me (2022) of 18,574t e emissions increa the WebTAG me .1% for LLA, 86.15 alysing the origins	Increase of 20,129t, combined with forecast Stansted arrivals, resulting in a net increase of rease of 23,220t, combined with forecast nges. Both options would yield a negative Net 74t which would, over a 60 year appraisal period ase for the non-traded sector at £1,368,665. thodology has been updated.) which would, over a 60 year appraisal period, ase for the non-traded sector at £1,473,211. thodology has been updated.) % for Stansted) and all other flights as non-trade s and destinations for LLA and Stansted flights	



Option 1 As consulted - Continued

0010111700001	ounce continuee		
Wider society	Capacity/ resilience	Quantitative/ qualitative	Monitoring value (MV)
			Minutes of delay avoided due to improved traffic flows
			Changes in number of radio exchanges
Canacity (quantifie	ad)		

Capacity (quantified)

All arrivals to LLA are entwined with arrivals to Stansted for most of their time in UK airspace, until they reach the holds. Only after leaving the holds are they separated into their respective arrival flows. This means that LLA arrivals are highly dependent on Stansted arrivals and vice-versa. For example, if a Stansted flight is at the lowest level in the hold and LLA aircraft are holding in the levels above, then any delay at Stansted Airport (like a temporarily closed runway) means the LLA arrivals are stuck and Air Traffic Controllers will find it difficult to extract them from the holds. This applies the other way around, should Stansted traffic get stuck above LLA traffic. The dependencies on each other cause capacity and resilience issues which we intend to solve through this airspace change proposal. So the main comparison will be, do the other options improve the situation compared to this baseline do-nothing scenario. Broadly, MV indicates the number of movements per hour which can be safely handled by the controllers operating the flows in each associated airspace sector.

These are not necessarily geographical 'boxes', but they describe how certain arrival flows are measured and managed.

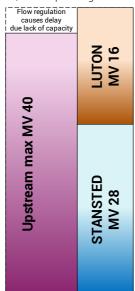
The current upstream (the flow of arriving traffic before reaching LUTON or STANSTED) flow group has a Monitoring Value (MV) of 40. When the actual number of upstream movements per hour approaches the MV (known as over-demand), safety is highest priority, so the air traffic control supervisor considers applying flow regulations.

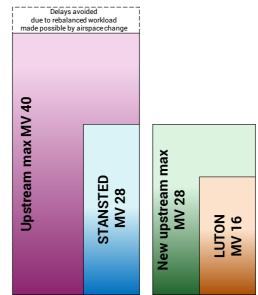
This stabilises the number of movements until the expected peak subsides. That action causes delay to the air traffic yet to arrive at the airports, which in turn generates more delay for both arriving and departing traffic.

The LUTON arrival flow has an MV of 16. STANSTED an MV of 28. totalling 44, which is greater than the upstream MV. This means flow regulation is more likely to be applied when both LUTON and STANSTED are busy.

The LUTON and STANSTED arrival flows cannot be separated without changing the airspace design.

Under Option 1 and Option 1A of this proposal, the LUTON flow is separated from the STANSTED flow and it would be moved into a new upstream flow, thus separating the flow dependency.





Option 0 Baseline do-nothing flow management illustration (left)

Option 1 and Option 1A flow management illustration (right)

(See also see Consultation Document Annex I). The extra capacity created by separating the LLA flow from the Stansted upstream flow removes the probability of upstream delay.

In 2022 the forecast shows an estimated net delay avoidance (reduction) of c.10,200 minutes given either Option 1 or Option 1A. In 2032 this forecast rises to an estimated saving of c.11,200 minutes (with or without LLAL's DCO).

Capacity (qualitatively assessed)

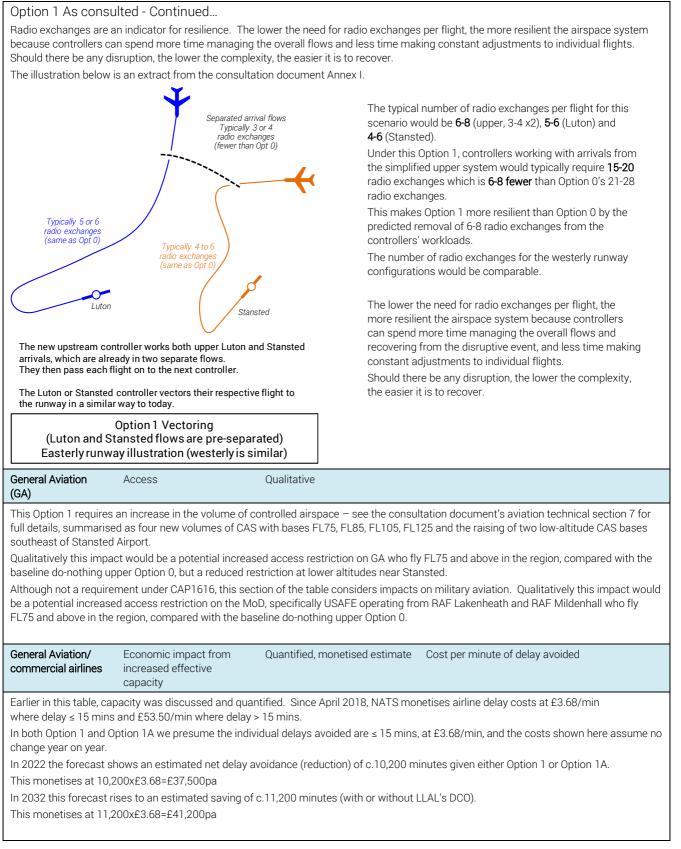
The broader impact of delay to the travelling public, businesses and local communities would reduce. There would be additional capacity to absorb delay to cater for the forecast return and allow for an increase in air traffic.

Resilience (quantified estimates, qualitatively discussed)

Air traffic controllers can manage aircraft by providing heading and level instructions, which is referred to as vectoring. Vectoring is highly manual, tactical and intense because each instruction to the pilot must be read back by the pilot to the controller to ensure accuracy. Therefore, a single radio exchange to an aircraft involves at least two radio transmissions (one call, one response), or at least four if an error needs to be corrected (call, incorrect response, correction call, correct response).

Co-sponsors:







Option 1 As consulted - Continued...

General Aviation/ commercial airlines	Fuel Burn	Quantified, monetised estimate
		each Option using the no-DCO and with-DCO traffic forecasts and is calculated using the same data this table. The ratio of 1kg fuel burnt emits 3.18kg of CO ₂ e. Each tonne of jet fuel in Europe cost

356.76GBP based on IATA jet fuel website, at 457.38USD converted to GBP at 0.78 using XE.com's rate (both as of 28 Feb 2020#).

The overall fuel cost disbenefit would be c.£2.1m in 2022, £1.9m in 2032 (no DCO) or £2.2m in 2032 (with DCO) - see left panel of table below. This would be apportioned as per the forecasts described in the Greenhouse Gas section earlier, duplicated here.

In 2022, the changes would apply to a total of 172,459 combined LLA and Stansted arrivals, resulting in a net increase of 5,841 tonnes of fuel. These figures are the sum of forecast 70,740 LLA arrivals, total increase of 6,330t, combined with forecast 101,719 Stansted arrivals, total benefit of 489t.

In 2032 without LLAL's DCO, the changes would apply to a total of 173,150 combined LLA and Stansted arrivals, resulting in a net increase of 5,219 tonnes of fuel. These figures are the sum of forecast 70,740 LLA arrivals, total increase of 6,330t, combined with forecast 102,410 Stansted arrivals, total benefit of 1,111t.

In 2032 with LLAL's DCO, the changes would apply to a total of 193,910 combined LLA and Stansted arrivals, resulting in a net increase of 6,191 tonnes of fuel. These figures are the sum of forecast 91,500 LLA arrivals, total increase of 7,302t, combined with forecast 102,410 Stansted arrivals, total benefit of 1,111t.

	Fuel per year,	er year, tonnes, negative is disbenefit Average change in fuel cost per flight (LLA Arrivals)								
Scenario	2022	2032 No DCO	2032 With DCO		Scenario	2022	2032 No DCO	2032 With DCO	Dec 19-Jul 20 28 Feb 20 Rate used for this proposal	
Do Nothing	Baseline	Baseline	Baseline		Num flights	70,740	70,740	91,500		
Option 1	-5,841	-5,219	-6,191		t fuel total	-6,330	-6,330	-7,302		
Option 1A	-1,932	-1,310	-1,330	Opt 1	t fuel per flight	-0.089	-0.089	-0.080		
Reduced disbenefit	-3,909	-3,909	-4,861		t CO2e per flight	-0.285	-0.285	-0.254		
		valent (3.18 cor			t fuel total	-2421	-2421	-2441	20 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	
Do Nothing	Baseline	Baseline	Baseline	Opt 1A	t fuel per flight	-0.034	-0.034	-0.027	27-Dec-19 10-Jane 20 24-Jane 20 24-Jane 20 24-Jane 20 3-Apr 20 3-Apr 20 1-May 20 15-May 20 15-May 20 12-Juny 20 26-Jun 20 27-Jun 20 27-Jun 20 27-Jun 20 28-Jun 28	
Option 1	-18,574	-16,596	-19,687		t CO2e per flight	-0.109	-0.109	-0.085	22 22 22 22 22 22 22 22 22 22 22 22 22	
Option 1A	-6,144	-4,166	-4,229	Additional	£/flt Opt 1	-£31.92	-£31.92	-£28.47	The blue graph above illustrates the IATA	
Reduced disbenefit	-12,431	-12,431	-15,458	cost per flight	£/flt Opt 1A	-£12.21	-£12.21	-£9.52	The blue graph above illustrates the IATA aviation fuel price index and its fluctuations caused by the coronavirus pandemic. The IATA index is proportional to the specific	
	Overall Fue	el cost (at £356	.76/tonne)	Opt1 minus	Reduced	-£19.71	-£19.71	-£18.95	fuel cost per tonne used in the calculation assumptions for this document.	
Scenario	IATA jet fuel	cost USD457.38, USI	D to GBP 0.78	Opt1A	disbenefit	-219.71	-£19.71	-£10.95	The rate was taken on 28 Feb 20 as per the	
		ates dated 28 Feb 20	20		Average change			-	red dashed line.	
Do Nothing	Baseline	Baseline	Baseline		Num flights	101,719	102,410	102,410		
Option 1	-£2,084,000	-£1,862,000	-£2,209,000		t fuel total	489	1,111	1,111		
Option 1A	-£689,000	-£467,000	-£474,000		t fuel per flight	0.005	0.011	0.011	4	
Reduced disbenefit	-£1,395,000	-£1,395,000	-£1,735,000		t CO2e per flight	0.015	0.034	0.034		
					£/flt Opt 1	£1.72	£3.87	£3.87	-	
£/fit Opt 1A £1.72 £3.87 £3.87										
					irrency exchang disbenefit to G				ith Stage 3 Options Appraisal	
Commerci	ial airlines	Training cos	ts Q	ualitative						
					AIRAC cycle and al training costs			heir procedu	ires accordingly, training if	
Commerci	ial airlines	Other costs	0	ualitative						
	irline costs a			duntative						
Airport/ Al	NSP	Infrastructur	re costs 🛛 Q	ualitative						
	osal is not exp ngineering ar		nge airport or	ANSP infra	astructure, beyo	ond the initi	al deploymer	it phase whi	ch would require some	
Airport/ Al	NSP	Operational	costs 0	ualitative						
					rational costs.					
Airport/ Al	NSP	Deployment	costs Q	uantified, r	nonetised estir	mate				
This proposal is expected to require significant air traffic controller training, in the order of 120-150 controllers and c.50 assistants at NATS Swanwick, the extensive use of the NATS simulator facility, also 25 controllers and 5 assistants based at LLA. Support staff are required to run the simulator – planning, training staff, data preparation and testing, pseudo pilots, safety analysts, outputs to be recorded and reported etc. Some staff may only require briefings. There may be occasions where the reduced availability of operational controllers during their conversion training could mean operational rostering becomes a factor when considering continuous service delivery. Other costs include that of the end to end CAP1616 process. Without or with the DCO, this is estimated to be £4.13m, for both sponsors combined.										
		· · · ·						•		
	Government policyAlignment with AMSQualitativeThis Option 1 is partially aligned with the AMS because the upper-altitude arrivals are systemised using appropriate PBN routes. It is not fully aligned because the lower-altitude arrivals are not systemised at all, and operate in the same way as baseline Option 0.									

End of Option 1 table.



4. Option 1A – Final Design

This option is similar to Option 1 with changes to the holding region, route adjustments and CAS volume reductions compared with Option 1 (see Ref 10B and 10D for details).

DCO, and Annex F ⁻ fc Data types: Contours, overflight _Aeq16hr Day, LAeq	or 2032 with DCO. See areas and summary ta	Quantitative impacts of LL/ traffic Qualitative (other impacts) Tables are provided in the co Ref 9 Section 6 for the analy	Hospitals This inclu (Chilterns onsultation docur	, places of worship des impacts on tra AONB). (Biodivers	and schools anquillity and vis					
DCO, and Annex F fc Data types: Contours, overflight Aeq16hr Day, LAeq Numbers of hospital	or 2032 with DCO. See areas and summary ta			ment Annex D for	Noise contour, area covered, population count Hospitals, places of worship and schools This includes impacts on tranquillity and visual intrusion (Chilterns AONB). (Biodiversity is covered on page 5).					
Contours, overflight _Aeq16hr Day, LAeq Numbers of hospital	-		·			or 2032 without				
_Aeq16hr Day, LAeq Numbers of hospital	-									
Numbers of hospital	Ohr Night NEE Dov	ables (images only, Excel tab	les supplied to C	AA directly)						
	on Night Nos Day	N60 Night CAP1498 Ov	erflight 48.5° and	gle Day CAP149	8 Overflight 48.5	° angle Night				
)ata info [.]	ls, places of worship a	nd schools								
Summer arrivals & d	lepartures (16 June-15	Sept, forecast for the scena	rio years and typ	es), average runw	ay split (30% rwy	y 07, 70% rwy 25				
Fleet change is not Population forecasts	due to this proposal, v s are from CACI, for 20	oisier aircraft and replace wi vould happen regardless, and)21 and ten years later, 2031 th delay to the planned imple	d is common bet . Analysis using	ween analyses) this population da	ta was performe	d before the				
		2, and it would be disproport								
		a is based on differences from e valid illustrations for 2022-		o-change option ai	nd the comparis	on is made usin				
exposure and is con	sistent with the examp	use it aligns with the most reacted by the set of the s	cent official valua	ations of health im	pacts on enviror	mental noise				
he full Excel WebTA	AG sheets will be supp	lied directly to the CAA.								
		_	2032 No DC	O Option 1A	2032 With D	CO Option 1A				
*positive value	Description reflects a net benefit (i	.e. a reduction in noise)	WebTAG assessment	Sensitivity test excluding impacts below 51 dB (for aviation proposals only)	WebTAG assessment	Sensitivity test exclud impacts below 51 dB aviation proposals or				
	Net present value of ch	ange in noise (£, 2010 prices):	£471,306	-£30,221	£572,196	£402,581				
		o disturbance (£, 2010 prices):	£236,442	£98,896	-£105,328	£122,790				
		t on amenity (£, 2010 prices):	£282,335	-£81,645	£603,711	£205,978				
	Net present value of in	npact on AMI (£, 2010 prices):	£4,844	£4,844	£11,836	£11,836				
Ν	let present value of imp	act on stroke (£, 2010 prices):	-£20,793	-£20,793	£24,776	£24,776				
Net	present value of impact	on dementia (£, 2010 prices):	-£31,521	-£31,521	£37,202	£37,202				
		laytime noise in forecast year:		252		798				
		laytime noise in forecast year:		959		858				
		ht time noise in forecast year:		72		979				
he numbers in this ninimal change to fl	table are the same as lightpaths below 5,000	ht time noise in forecast year: for Option 1 because the sa Oft which is where these imp options occur above 5,000	me vectoring arr acts are measure		d for both, and t					
Option 1A would also adjusted position of	o keep aircraft higher t the hold is further awa	for longer, and if the hold nee ay from the towns of Hunting ted position of the hold is like	eded to be used, gdon and St Neot	ts. Aircraft are like	ly to be slightly h	nigher for longer				
Qualitatively, these it		e overall noise impact under								
		s only go down to 55dB LAms o be 'less than 55dB LAmax'.		ypical aircraft desc	cending c.8,000f	t, therefore the				
his Option 1A woul rovided in baseline	d not change the likeli	Consultation Document Ann hood of overflight of the Chil as consulted. The proportic ations).	terns AONB by L	LA arrivals, compa						
Communities	Air quality	Qualitative	See also (Government guida		(ef 15)				

Government guidance says that aircraft flying higher than 1,000ft are unlikely to have a significant impact on local air quality. Arriving aircraft would still descend through 1,000ft between 4 and 2 nautical miles (about 7-4km) from touchdown at either end of the runway. This is close to landing, in the very final stages of the approach, and there are no proposed changes this close to touchdown.



r Option 1. The prop for Runway 07: Mentmore Towers is The northern edge of djacent to final appr for Runway 25: Julians Gardens is st Garden House is still the Paul's Walden Bur Vider society In 2022, the changes	ortions would be broadly sim still likely to be overflown by Luton Hoo is still likely to be oach. ill likely to be overflown by c.2 likely to be overflown by c.87 y would continue to be overflown Greenhouse gas impact would apply to a total of 172 are the sum of forecast 70,74	nilar, and at similar altitudes c.10% of LLA arrivals below overflown by all arrivals below 20% of LLA arrivals below 4 % of LLA arrivals below 4,00 own by all LLA arrivals below Quantitative	v 4,000ft low 4,000ft, indeed below 1,000ft, due to its location directly ,000ft 00ft
The northern edge of djacent to final appr for Runway 25: Julians Gardens is st Garden House is still St Paul's Walden Bur Vider society In 2022, the changes CO2e. These figures	Luton Hoo is still likely to be oach. Ill likely to be overflown by c.2 likely to be overflown by c.87 y would continue to be overflown Greenhouse gas impact would apply to a total of 172 are the sum of forecast 70,74	overflown by all arrivals bel 20% of LLA arrivals below 4 % of LLA arrivals below 4,00 own by all LLA arrivals belo Quantitative	low 4,000ft, indeed below 1,000ft, due to its location directly ,000ft 00ft w 2,000ft.
djacent to final appr for Runway 25: Julians Gardens is st Garden House is still the Paul's Walden Bur Vider society In 2022, the changes CO2e. These figures	oach. ill likely to be overflown by c.2 likely to be overflown by c.87 y would continue to be overflo Greenhouse gas impact would apply to a total of 172 are the sum of forecast 70,74	20% of LLA arrivals below 4 % of LLA arrivals below 4,00 own by all LLA arrivals belo Quantitative	,000ft 00ft w 2,000ft.
ulians Gardens is st Garden House is still St Paul's Walden Bur Vider society n 2022, the changes CO2e. These figures	likely to be overflown by c.87 y would continue to be overflo Greenhouse gas impact would apply to a total of 172 are the sum of forecast 70,74	% of LLA arrivals below 4,0 own by all LLA arrivals belo Quantitative	00ft w 2,000ft.
Garden House is still St Paul's Walden Bur Vider society n 2022, the changes CO2e. These figures	likely to be overflown by c.87 y would continue to be overflo Greenhouse gas impact would apply to a total of 172 are the sum of forecast 70,74	% of LLA arrivals below 4,0 own by all LLA arrivals belo Quantitative	00ft w 2,000ft.
tt Paul's Walden Bur Vider society n 2022, the changes CO2e. These figures	y would continue to be overfle Greenhouse gas impact would apply to a total of 172 are the sum of forecast 70,74	own by all LLA arrivals belo Quantitative	w 2,000ft.
n 2022, the changes CO2e. These figures	would apply to a total of 172 are the sum of forecast 70,74		Fuel simulation analysis
O2e. These figures	are the sum of forecast 70,74	,459 combined LLA and Sta	
inivais, total benefit	ot 1,555t.		ansted arrivals, resulting in a net increase of 6,144 tonnes of se of 7,699t, combined with forecast 101,719 Stansted
of 4,166 tonnes of CC			ombined LLA and Stansted arrivals, resulting in a net increase rrivals, total increase of 7,699t, combined with forecast
,229 tonnes of CO ₂ e			bined LLA and Stansted arrivals, resulting in a net increase of vals, total increase of 7,762t, combined with forecast
	assess the greenhouse gas reflects a disbenefit, i.e. a CO		proposed changes. Both options would yield a negative Net
Vithout LLAL's DCO, otal 56,703t.	there would be an increase o	f CO $_2$ e in the opening year ((2022) of 6,144t which would, over a 60 year appraisal period,
VebTAG was also us	ed to calculate the overall Ne	t Present Value of CO2e em	nissions increase for the non-traded sector at £432,274.
Vith LLAL's DCO, the otal 57,052t.	re would be an increase of CC	D ₂ e in the opening year (202	22) of 6,144t which would, over a 60 year appraisal period,
VebTAG was also us	ed to calculate the overall Ne	et Present Value of CO2e em	nissions increase for the non-traded sector at £434,606.
raded (17.9% for LLA lights for 2019 and f	actored into the calculations, 13.9% for Stansted). These	figures were calculated by assuming the ratios remai	for LLA, 86.1% for Stansted) and all other flights as non- analysing the origins and destinations for LLA and Stansted in constant for the WebTAG period.
owever this Option ⁻ or longer due to the han Option 1. The a	IA has reduced the track mile revised routing and CAS base djustment to the hold position	es compared with Option 1 es. If the hold was used, the n and route confluence prov	A arrivals would still be longer than the baseline Option 0 where possible. Option 1A's arrivals would also remain highe e lowest level would be 1,000ft higher under this Option 1A vides additional vectoring space in the region south and east so aircraft are less likely to enter the hold.

Also there is some benefit to Stansted arrivals due to the separation from LLA arrivals at an early, higher stage of flight.



Option 1A Final Design Continued

	s eergin e erranaeam									
Wider society	Capacity/ resilience	Quantitative/ qualitative	Monitoring value							
		Minutes of delay avoided due to improved traffic flows								
	Changes in number of radio exchanges									
Capacity (quantifie	d)									
All arrivals to LLA a	are entwined with arrivals to \$	Stansted for most of their time	e in UK airspace, until they reach the holds. Only after leaving							

the holds are they separated into their respective arrival flows. This means that LLA arrivals are highly dependent on Stansted arrivals and vice-versa. For example, if a Stansted flight is at the lowest level in the hold and LLA aircraft are holding in the levels above, then any delay at Stansted Airport (like a temporarily closed runway) means the LLA arrivals are stuck and Air Traffic Controllers will find it difficult to extract them from the holds. This applies the other way around, should Stansted traffic get stuck above LLA traffic. The dependencies on each other cause capacity and resilience issues which we intend to solve through this airspace change proposal. So the main comparison will be, do the other options improve the situation compared to this baseline do-nothing scenario. Broadly, MV indicates the number of movements per hour which can be safely handled by the controllers operating the flows in each associated airspace sector.

These are not necessarily geographical 'boxes', but they describe how certain arrival flows are measured and managed.

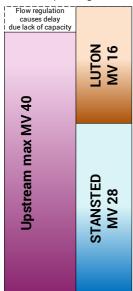
The current upstream (the flow of arriving traffic before reaching LUTON or STANSTED) flow group has a Monitoring Value (MV) of 40. When the actual number of upstream movements per hour approaches the MV (known as over-demand), safety is highest priority, so the air traffic control supervisor considers applying flow regulations.

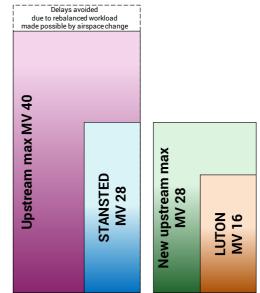
This stabilises the number of movements until the expected peak subsides. That action causes delay to the air traffic yet to arrive at the airports, which in turn generates more delay for both arriving and departing traffic.

The LUTON arrival flow has an MV of 16. STANSTED an MV of 28. totalling 44, which is greater than the upstream MV. This means flow regulation is more likely to be applied when both LUTON and STANSTED are busy.

The LUTON and STANSTED arrival flows cannot be separated without changing the airspace design.

Under Option 1 and Option 1A of this proposal, the LUTON flow is separated from the STANSTED flow and it would be moved into a new upstream flow, thus separating the flow dependency.





Option 0 Baseline do-nothing flow management illustration (left)

Option 1 and Option 1A flow management illustration (right)

(See also see Consultation Document Annex I). The extra capacity created by separating the LLA flow from the Stansted upstream flow removes the probability of upstream delay.

In 2022 the forecast shows an estimated net delay avoidance (reduction) of c.10,200 minutes given either Option 1 or Option 1A. In 2032 this forecast rises to an estimated saving of c.11,200 minutes (with or without LLAL's DCO).

Capacity (qualitatively assessed)

The broader impact of delay to the travelling public, businesses and local communities would reduce. There would be additional capacity to absorb delay to cater for the forecast return and allow for an increase in air traffic.

Resilience (quantified estimates, qualitatively discussed)

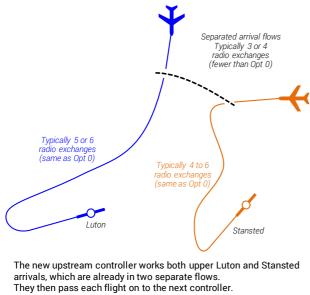
Air traffic controllers can manage aircraft by providing heading and level instructions, which is referred to as vectoring. Vectoring is highly manual, tactical and intense because each instruction to the pilot must be read back by the pilot to the controller to ensure accuracy. Therefore, a single radio exchange to an aircraft involves at least two radio transmissions (one call, one response), or at least four if an error needs to be corrected (call, incorrect response, correction call, correct response).

Co-sponsors:



Option 1A Final Design Continued...

This is the same information as Option 1 as the concept is identical. Radio exchanges are an indicator for resilience. The lower the need for radio exchanges per flight, the more resilient the airspace system because controllers can spend more time managing the overall flows and less time making constant adjustments to individual flights. Should there be any disruption, the lower the complexity, the easier it is to recover. The illustration below is an extract from the consultation document Annex I.



The Luton or Stansted controller vectors their respective flight to the runway in a similar way to today.

Option 1A Vectoring (Luton and Stansted flows are pre-separated) Easterly runway illustration (westerly is similar)

General Aviation Access

(GA)

Qualitative

The typical number of radio exchanges per flight for this scenario would be 6-8 (upper, 3-4 x2), 5-6 (Luton) and 4-6 (Stansted).

Under this Option 1A, controllers working with arrivals from the simplified upper system would typically require 15-20 radio exchanges which is 6-8 fewer than Option 0's 21-28 radio exchanges.

This makes Option 1 more resilient than Option 0 by the predicted removal of 6-8 radio exchanges from the controllers' workloads.

The number of radio exchanges for the westerly runway configurations would be comparable.

The lower the need for radio exchanges per flight, the more resilient the airspace system because controllers can spend more time managing the overall flows and recovering from the disruptive event, and less time making constant adjustments to individual flights.

Should there be any disruption, the lower the complexity, the easier it is to recover

This Option 1A requires a similar increase in the volume of controlled airspace, but 10% less by area than that required by Option 1. See Refs 10B and 10D for details of the differences in CAS. Quantitatively, Option 1 would require c.473nm² of CAS with Option 1A requiring c.424nm². In both cases, all CAS would be required FL75+.

Qualitatively this impact would be a potential increased access restriction on GA who fly FL75 and above in the region, compared with the baseline do-nothing upper Option 0, but a reduced restriction at lower altitudes near Stansted and overall a lesser impact than Option 1.

We have engaged GA organisations in order to offer access under set conditions, further mitigating impacts on these stakeholders (details in Ref 10D).

Although not a requirement under CAP1616, this section of the table considers impacts on military aviation. Qualitatively this impact would be a potential increased access restriction on the MoD, specifically USAFE operating from RAF Lakenheath and RAF Mildenhall who fly FL75 and above in the region, compared with the baseline do-nothing upper Option 0. However, we have worked with USAFE to mitigate impacts on their operation (details in Ref 10D). Additionally, 78 Sqn Swanwick (Military) would also be partially impacted and we have likewise worked with them to mitigate impacts on their operation.

General Aviation/ commercial airlines	Economic impact from increased effective capacity	Quantified, monetised Cost per minute of delay avoided estimate									
	pacity was discussed and c and £53.50/min where del		8, NATS monetises airline delay costs at £3.68/min								
	In both Option 1 and Option 1A we presume the individual delays avoided are \leq 15 mins, at £3.68/min, and the costs shown here assume no change year on year.										
In 2022 the forecast s	hows an estimated net dela	ay avoidance (reduction) o	f c.10,200 minutes given either Option 1 or Option 1A								
This monetises at 10,2	200*£3.68=£37,500pa										
In 2032 this forecast r	In 2032 this forecast rises to an estimated saving of c.11,200 minutes (with or without LLAL's DCO).										
This monetises at 11,2	200*£3.68=£41,200pa										



Option 1A Final Design Continued...

General Aviation/ commercial airlines	Fuel Burn	Quantified, monetised estimate
This section provides		each Option using the no-DCO and with-DCO traffic forecasts and is calculated using the same data

as the Greenhouse Gas section earlier in this table. The ratio of 1kg fuel burnt emits 3.18kg of CO₂e. Each tonne of jet fuel in Europe cost 356.76GBP based on IATA jet fuel website, at 457.38USD converted to GBP at 0.78 using XE.com's rate (both as of 28 Feb 2020#).

The overall fuel cost disbenefit would be c.£690k in 2022, £470k in 2032 (no DCO) or £470k in 2032 (with DCO) - see left panel of table below. This would be apportioned as per the forecasts described in the Greenhouse Gas section earlier, duplicated here.

In 2022, the changes would apply to a total of 172,459 combined LLA and Stansted arrivals, resulting in a net increase of 1,932 tonnes of fuel. These figures are the sum of forecast 70,740 LLA arrivals, total increase of 2,421t, combined with forecast 101,719 Stansted arrivals, total benefit of 489t.

In 2032 without LLAL's DCO, the changes would apply to a total of 173,150 combined LLA and Stansted arrivals, resulting in a net increase of 1,310 tonnes of fuel. These figures are the sum of forecast 70,740 LLA arrivals, total increase of 2,421t, combined with forecast 102,410 Stansted arrivals, total benefit of 1,111t.

In 2032 with LLAL's DCO, the changes would apply to a total of 193,910 combined LLA and Stansted arrivals, resulting in a net increase of 1,330 tonnes of fuel. These figures are the sum of forecast 91,500 LLA arrivals, total increase of 2,441t, combined with forecast 102,410 Stansted arrivals, total benefit of 1,111t.

	Fuel per year,	tonnes, negativ	e is disbenefit		Average cha	nge in fuel co	st per flight (LL	A Arrivals)	IATA Fuel price index	
Scenario	2022	2032 No DCO	2032 With DCO		Scenario	2022	2032 No DCO	2032 With DCO	Dec 19-Jul 20 28 Feb 20	
Do Nothing	Baseline	Baseline	Baseline		Num flights	70,740	70,740	91,500	Rate used for this proposal	
Option 1	-5,841	-5,219	-6,191		t fuel total	-6,330	-6,330	-7,302		
Option 1A	-1,932	-1,310	-1,330	Opt 1	t fuel per flight	-0.089	-0.089	-0.080		
Reduced disbenefit	-3,909	-3,909	-4,861	Opt 1	t CO2e per flight	-0.285	-0.285	-0.254	~~~	
	CO ₂ equi	valent (3.18 cor	nversion)		t fuel total	-2421	-2421	-2441		
Do Nothing	Baseline	Baseline	Baseline	Opt 1A	t fuel per flight	-0.034	-0.034	-0.027	27-Dec-19 10-Jan-20 7-Feb-20 24-Jan-20 21-Feb-20 21-Feb-20 3-Apr-20 17-Apr-20 17-Apr-20 17-Apr-20 29-May-20 29-May-20 22-Jun-20 22-Jun-20 22-Jun-20 24-Jul-20 24-Jul-20	
Option 1	-18,574	-16,596	-19,687	Opt TA	t CO2e per flight	-0.109	-0.109	-0.085	24- 24- 24- 24- 24- 24- 24- 24- 24- 24-	
Option 1A	-6,144	-4,166	-4,229	Additional	£/flt Opt 1	-£31.92	-£31.92	-£28.47		
Reduced disbenefit	-12,431	-12,431	-15,458	cost per flight	£/flt Opt 1A	-£12.21	-£12.21	-£9.52	The blue graph above illustrates the IATA aviation fuel price index and its fluctuations caused by the coronavirus pandemic. The IATA index is proportional to the specific	
Scenario	IATA jet fuel	el cost (at £356 cost USD457.38, USI	D to GBP 0.78	Opt1 minus Opt1A		-£19.71	-£19.71	-£18.95	fuel cost per tonne used in the calculation assumptions for this document. The rate was taken on 28 Feb 20 as per the	
	Ra	ates dated 28 Feb 20	20		Average chang	e in fuel cost	per flight (Stan	sted Arrivals)	red dashed line.	
Do Nothing	Baseline	Baseline	Baseline		Num flights	101,719	102,410	102,410		
Option 1	-£2,084,000	-£1,862,000	-£2,209,000		t fuel total	489	1,111	1,111		
Option 1A	-£689,000	-£467,000	-£474,000		t fuel per flight	0.005	0.011	0.011		
Reduced disbenefit	-£1,395,000	-£1,395,000	-£1,735,000		t CO2e per flight	0.015	0.034	0.034		
					£/flt Opt 1	£1.72	£3.87	£3.87		
					£/flt Opt 1A	£1.72	£3.87	£3.87		
	These costs assume no change in fuel cost per tonne and currency exchange rate from 28 Feb 2020 [#] . Qualitatively, Option 1A is not expected to cause any fuel cost disbenefit to GA. # For ease of comparison with Stage 3 Options Appraisal									
Commerci	al airlines	Training cos	its C	ualitative						
Qualitatively, flight procedures change worldwide with each AIRAC cycle and airlines would update their procedures accordingly, training if required. This proposal is not anticipated to require additional training costs for airlines.										
Commerci	al airlines	Other costs	C	ualitative						

No other airline costs are foreseen.

Airport/ ANSP Infrastructure costs Qualitative

This proposal is not expected to change airport or ANSP infrastructure, beyond the initial deployment phase which would require some systems engineering amendments.

Airport/ ANSP Operational costs Qualitative

This proposal is not expected to change airport or ANSP operational costs.

Airport/ ANSP Deployment costs Quantified, monetised estimate

This proposal is expected to require significant air traffic controller training, in the order of 120-150 controllers and c.50 assistants at NATS Swanwick, the extensive use of the NATS simulator facility, also 25 controllers and 5 assistants based at LLA. Support staff are required to run the simulator – planning, training staff, data preparation and testing, pseudo pilots, safety analysts, outputs to be recorded and reported etc. Some staff may only require briefings. There may be occasions where the reduced availability of operational controllers during their conversion training could mean operational rostering becomes a factor when considering continuous service delivery. Other costs include that of the end to end CAP1616 process. Without or with the DCO, this is estimated to be £4.13m, for both sponsors combined.

Alignment with AMS Qualitative Government policy

This Option 1A is partially aligned with the AMS because the upper-altitude arrivals are systemised using appropriate PBN routes. It is not fully aligned because the lower-altitude arrivals are not systemised at all, and operate in the same way as baseline Option 0 and consulted Option 1

End of Option 1A table.

Co-sponsors:



5. Cost-Benefit Analysis

- 5.1 Four cost-benefit analysis tables are provided, giving the Net Present Value (NPV)² for the consulted Option 1 without and with LLAL's DCO, and the final design Option 1A.
- 5.2 A summary of the differences between cost benefit analyses is presented in Table 1 rounded to the nearest £1,000. Negative numbers indicate a cost or disbenefit.
- 5.3 For the conclusions drawn, see Section 7 on p. 23.

Without DCO	NPV	With DCO	NPV
Option 1 (Table 2)	-£ 27,998,000	Option 1 (Table 4)	-£ 30,001,000
Option 1A (Table 3)	-£ 10,864,000	Option 1A (Table 5)	-£ 10,892,000
Difference (Opt 1A minus Opt 1)	£17,134,000	Difference (Opt 1A minus Opt 1)	£19,109,000
Table 1 Rounded summa	ary of cost benefit ana	yses showing the differences	in NPVs

- 5.4 The final design Option 1A would provide a significantly reduced disbenefit compared with the consulted Option 1, for either DCO scenario.
- 5.5 The tables on the following pages are based on the example provided in CAP1616 (Ref 11) Table E3 using a social time preference rate to discount at 3.5%.

² Applies to a series of cash flows occurring at different times. The present value of a cash flow depends on the interval of time between now and the cash flow. It also depends on the discount rate. NPV accounts for the time value of money. It provides a method for evaluating and comparing projects such as an airspace change. The Net Present Value of each option is calculated as the difference in total impacts between the option and the baseline scenario.



Negative values are cost or disbenefit	2022	2023	2024	2025	2026	202\$7\$	2028	2029	2030	2031	2032	Net
Year	0	1	2	3	4	5	6	\$7\$	8	9	10	Present
Discount factor	1	0.9662	0.9335	0.9019	0.8714	0.8420	0.8135	0.7860	0.7594	0.7337	0.7089	Value
Option 1 Without DCO												
Net community benefit (Noise)	-£4,678	-£2,718	-£847	£946	£2,670	£4,334	£5,943	£7,501	£9,014	£10,478	£11,893	
Net community benefit (CO ₂)	-£140,267	-£136,291	-£132,394	-£128,576	-£124,837	-£121,177	-£119,104	-£115,539	-£112,055	-£116,601	-£121,823	
Net airspace users benefit (CO ₂)	-£235,871	-£283,761	-£326,863	-£357,874	-£392,661	-£423,531	-£444,120	-£468,237	-£489,173	-£507,151	-£527,881	
Net airspace users benefit (Fuel costs)	-£2,084,000	-£2,062,000	-£2,039,000	-£2,017,000	-£1,995,000	-£1,973,000	-£1,951,000	-£1,929,000	-£1,906,000	-£1,884,000	-£1,862,000	
Net airspace users benefit (Delay)	£37,500	£37,870	£38,240	£38,610	£38,980	£39,350	£39,720	£40,090	£40,460	£40,830	£41,200	
Deployment costs	-£4,130,000	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	NPV
Present value (rounded to nearest whole £1,000, NPV is sum of unrounded data)	-f6557000	-£2,378,000	-£2,328,000	-£2,270,000	-£2,219,000	-£2,168,000	-£2,112,000	-£2,061,000	-£2,009,000	-£1,966,000	-£1,929,000	-£27,998,000

Table 2 Cost Benefit Analysis Option 1 without DCO

Negative values are cost or disbenefit	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	Net
Year	0	1	2	3	4	5	6	7	8	9	10	Present
Discount factor	1	0.9662	0.9335	0.9019	0.8714	0.8420	0.8135	0.7860	0.7594	0.7337	0.7089	Value
Option 1A Without DCO												
Net community benefit (Noise)	-£4,678	-£2,718	-£847	£946	£2,670	£4,334	£5,943	£7,501	£9,014	£10,478	£11,893	
Net community benefit (CO ₂)	-£48,113	-£46,017	-£43,977	-£41,995	-£40,068	-£38,198	-£36,848	-£35,059	-£33,324	-£33,959	-£34,717	
Net airspace users benefit (CO ₂)	-£77,358	-£90,902	-£102,161	-£108,999	-£116,389	-£122,001	-£124,131	-£126,767	-£128,041	-£128,079	-£128,332	
Net airspace users benefit (Fuel costs)	-£689,000	-£667,000	-£645,000	-£623,000	-£600,000	-£578,000	-£556,000	-£534,000	-£512,000	-£490,000	-£467,000	
Net airspace users benefit (Delay)	£37,500	£37,870	£38,240	£38,610	£38,980	£39,350	£39,720	£40,090	£40,460	£40,830	£41,200	
Deployment costs	-£4,130,000	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	NPV
Present value (rounded to nearest whole	-£4,912,000	-£747.000	-£713.000	-£677.000	-£643,000	-£609.000	-£575.000	-£543.000	-£510.000	-£481,000	-£453.000	-£10,864,000
£1,000, NPV is sum of unrounded data)	-24,912,000	-2141,000	-2113,000	-2011,000	-2043,000	-2009,000	-2373,000	-2343,000	-2010,000	-2401,000	-2403,000	-210,804,000

Table 3 Cost Benefit Analysis Option 1A without DCO



Negative values are cost or disbenefit	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	Net
Year	0	1	2	3	4	5	6	7	8	9	10	Present
Discount factor	1	0.9662	0.9335	0.9019	0.8714	0.8420	0.8135	0.7860	0.7594	0.7337	0.7089	Value
Option 1 With DCO												
Net community benefit (Noise)	-£4,678	-£2,434	-£291	£1,763	£3,739	£5,646	£7,491	£9,277	£11,013	£12,692	£14,315	
Net community benefit (CO ₂)	-£140,267	-£138,351	-£136,428	-£134,502	-£132,573	-£130,643	-£130,364	-£128,392	-£126,425	-£133,570	-£141,696	
Net airspace users benefit (CO ₂)	-£235,871	-£288,161	-£337,115	-£374,906	-£417,871	-£457,925	-£487,920	-£522,766	-£555,081	-£584,981	-£619,031	
Net airspace users benefit (Fuel costs)	-£2,084,000	-£2,062,000	-£2,039,000	-£2,155,000	-£2,133,000	-£2,136,000	-£2,164,000	-£2,192,000	-£2,220,000	-£2,214,000	-£2,209,000	
Net airspace users benefit (Delay)	£37,500	£37,870	£38,240	£38,610	£38,980	£39,350	£39,720	£40,090	£40,460	£40,830	£41,200	
Deployment costs	-£4,130,000	£0	£O	£0	£0	£0	£0	£0	£0	£0	£0	NPV
Present value (rounded to nearest whole £1,000, NPV is sum of unrounded data)	-f6557000	-£2,385,000	-£2,342,000	-£2,417,000	-£2,372,000	-£2,348,000	-£2,339,000	-£2,333,000	-£2,326,000	-£2,300,000	-£2,283,000	-£30,001,000

Table 4 Cost Benefit Analysis Option 1 with DCO

Negative values are cost or disbenefit	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	Net
Year	0	1	2	3	4	5	6	7	8	9	10	Present
Discount factor	1	0.9662	0.9335	0.9019	0.8714	0.8420	0.8135	0.7860	0.7594	0.7337	0.7089	Value
Option 1A With DCO												
Net community benefit (Noise)	-£4,678	-£2,434	-£291	£1,763	£3,739	£5,646	£7,491	£9,277	£11,013	£12,692	£14,315	
Net community benefit (CO ₂)	-£48,113	-£46,017	-£43,977	-£42,171	-£40,241	-£38,397	-£37,107	-£35,371	-£33,688	-£34,361	-£35,162	
Net airspace users benefit (CO ₂)	-£77,358	-£90,902	-£102,161	-£109,506	-£116,952	-£122,726	-£125,137	-£128,093	-£129,711	-£129,924	-£130,375	
Net airspace users benefit (Fuel costs)	-£689,000	-£667,000	-£645,000	-£626,000	-£603,000	-£582,000	-£560,000	-£539,000	-£518,000	-£496,000	-£474,000	
Net airspace users benefit (Delay)	£37,500	£37,870	£38,240	£38,610	£38,980	£39,350	£39,720	£40,090	£40,460	£40,830	£41,200	
Deployment costs	-£4,130,000	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	NPV
Present value (rounded to nearest whole	-£4,912,000	-£747.000	-£713.000	-£680,000	-£645.000	-£612,000	-£578,000	-£546,000	-£515,000	-£486,000	-£458.000	-£10,892,000
£1,000, NPV is sum of unrounded data)	-24,912,000	-2141,000	-2113,000	-2000,000	-2043,000	-2012,000	-2018,000	-2040,000	-2010,000	-2400,000	-2430,000	-110,092,000

Table 5 Cost Benefit Analysis Option 1A with DCO



6. Safety Assessments

This section provides a brief, qualitative overview of the impact of each option on aviation safety.

The formal application documentation for this airspace change proposal will contain more detailed technical safety information for the CAA to review.

Option 0 Do-nothing baseline option

The region is a complex system of LLA and Stansted arrivals with a high controller workload. Separating the shared arrival routes and holds requires intense and complex air traffic control interactions to be solved within congested airspace, mostly at lower altitudes from 8-7,000ft and below.

A 'controller interaction' is typically a radio transmission (RT) with a pilot or a telephone call with a controller colleague, within the same centre or to the control tower at the airport. Each time a controller interacts with either a pilot or a controller, the other party must repeat the decision/instruction to ensure accuracy. Thus, a single controller interaction is comprised of at least two events – the outbound instruction or request, and the returning confirmation check, known as a 'readback'. When controller interactions with pilots get busy, it is known as a high RT loading. RT loading is one of the major limiting factors to the operating efficiency of an air traffic control sector and this region is especially complex.

Aircraft holding for one airport also depend on those holding for the other airport, a uniquely complex situation.

During periods where workload and RT loading is predicted to become too intense, safety dictates that we apply temporary limits to the numbers of flights entering the region before the number exceeds safe limits, causing delays and different complexity problems for air traffic controllers, the airports and airlines.

This is the current situation and is managed safely but is not sustainable in the medium term hence the initiation of this airspace change proposal and the reason why this option was discounted during the design principles evaluation Step 2A (ii).

Option 1, Option 1A Controller Vectoring to Runway 07 and 25 respectively, from a new hold to the north of LLA

Both options separate out the LLA arrivals from the Stansted arrivals with separate holds for each airport, removing the dependencies of each airport's arrivals on the other at a high level and by route design. No particular action by the controller is needed to initiate the separation, which occurs as a consequence of the route flight planning to end at the hold, dedicated to LLA arrivals only. Stansted arrivals would follow the same arrival routes to the same two holding patterns as today, known as LOREL and ABBOT.

Flights would arrive at the dedicated delay absorption area from each direction and the controller would tactically vector each flight into the sequence of arrivals. This is a manual task, with the controller directing each flight's heading and altitude into an appropriate landing order correctly spaced. There would be less complexity which is anticipated to significantly reduce the number of controller interactions. This would reduce the likelihood of approaching the limit of controller workload, meaning fewer temporary limits on aircraft movements through the sector would be applied, reducing those consequential complexity problems. Therefore, this option is considered sustainable and safe.



7. Summary and conclusions

- 7.1 Our stated preferred option for this proposal was Option 2. Option 1 was not our preferred option because it is less aligned with the Government's Airspace Modernisation Strategy AMS (Ref 14).
- 7.2 However we acknowledge that the modified version of Option 1, analysed here as Option 1A, is a viable solution to the latent issue identified as the root cause of this airspace change proposal.

Cost-benefit analyses and Net Present Values NPV

- 7.3 See Section 5's Table 1 Rounded summary of cost benefit analyses showing the differences in NPVs, on page 19.
- 7.4 If the DCO does not progress, Option 1A would cause c.£17m NPV less disbenefit than Option 1. If the DCO does progress, Option 1A would cause c.£19m NPV less disbenefit than Option 1.
- 7.5 Option 1A therefore is a significant improvement over Option 1 due to the reduction in disbenefit.

Consideration of Resilience

- 7.6 Throughout the development of the options the impact to resilience has been considered, which provides an indication of the ability to react to unforeseen events that affect the air traffic network, such as a runway closure or bad weather. Due to the unpredictable nature of these events and the many complex factors that can influence the level of resilience, it is not proportional to monetise these impacts. However, considering the radio transmission quantification used in this document, the benefit of each option can be quantified as a percentage improvement against the baseline. Using this measure, both Option 1 and Option 1A would improve resilience by up to c.30%.
- 7.7 Improving resilience provides a significant benefit to controllers and the overall air traffic system it helps to improve safety, reduce delays and reduce fuel burn and CO₂ emissions should a disruption occur.

Conclusion

7.8 Taking all the analyses into account, the outcome of the final options appraisal is that Option 1A, a modified version of Option 1 as consulted, will progress to Step 4B Airspace Change Proposal submission.



8. Annex: WebTAG Output Summaries

The following are extracts from the WebTAG workbooks for greenhouse gas emissions and for noise.

Greenhouse Gases Workbook - Worksheet 1	
Scheme Name: Insert scheme name	
Present Value Base Year 2010	
Current Year 2021	
Proposal Opening year: 2022	
Project (Road/Rail or Road and Rail): road	
Overall Assessment Score:	
Net Present Value of carbon dioxide equivalent emissions of proposal (£):	-£1,368,665 "positive value reflects a net benefit (i.e. CO2E emissions reduction)
Quantitative Assessment:	
Change in carbon dioxide equivalent emissions over 60 year appraisal period (tonnes): (between 'with scheme' and 'without scheme' scenarios)	193,474
Of which Traded	157724.5052
Change in carbon dioxide equivalent emissions in opening year (tonnes): (between 'with scheme' and 'without scheme' scenarios)	18,578
Net Present Value of traded sector carbon dioxide equivalent emissions of proposal (£): (N.B. this is <u>not</u> additional to the appraisal value in cell 117, as the cost of traded sector emissions is assumed to be internalised into market prices. See TAG Unit A3 for further details)	-£4,457,123 *positive value reflects a net benefit (i.e. CO2E emissions reduction)
Change in carbon dioxide equivalent emissions by carbon budget period:	
Carbon Budget 1Carbon Budget 2Carbon Budget 3Traded sector0015190.10316Non-traded sector003387.45684	73395.98046
Qualitative Comments:	
Sensitivity Analysis:	
Upper Estimate Net Present Value of Carbon dioxide Emissions of Proposal (£):	-£2,050,314
Lower Estimate Net Present Value of Carbon dioxide Emissions of Proposal (£):	-£683,597

Figure 1 WebTAG Greenhouse Gas Output: Option 1 Without DCO (July 2020 Worksheet Update)



Greenhouse Gases	Workbook - V	Vorksheet 1			
Scheme Name:	Insert scheme nam	ie			
Present Value Base Year	2010]			
Current Year	2021]			
Proposal Opening year:	2022]			
Project (Road/Rail or Road and	Rail): road				
Overall Assessment Score:					
Net Present Value of carbon di	oxide equivalent emis	sions of proposal	(£):		-£1,473,211
					*positive value reflects a net benefit (i.e. CO2E emissions reduction)
Quantitative Assessment:					
Change in carbon dioxide equiv (between 'with scheme' and 'with		r 60 year appraisal	period (tonnes):		209,075
Of which Traded					170532.9919
Change in carbon dioxide equiv (between 'with scheme' and 'with		pening year (tonne	s):		18,578
Net Present Value of traded se (N.B. this is <u>not</u> additional to the a be internalised into market prices.	ppraisal value in cell I17	, as the cost of trade		is assumed to	-£4,881,629 *positive value reflects a net benefit (i.e. CO2E emissions reduction)
Change in carbon dioxide equi	valent emissions by c	arbon budget perio	od:		
3		Carbon Budget 1	Carbon Budget 2		
	Traded sector Non-traded sect	or 0		15190.10316 3387.45684	
Qualitative Comments:					
Sensitivity Analysis:					
Upper Estimate Net Present Value	e of Carbon dioxide Em	issions of Proposal	(£):		-£2,207,060
Lower Estimate Net Present Value	e of Carbon dioxide Emi	issions of Proposal (£):		-£735,797

Figure 2 WebTAG Greenhouse Gas Output: Option 1 With DCO (July 2020 Worksheet Update)



Greenhouse Gases Work	kbook - W	orksheet 1			
Scheme Name: Inser	t scheme name				
Present Value Base Year	2010]			
Current Year	2021]			
Proposal Opening year:	2022				
Project (Road/Rail or Road and Rail):	road				
Overall Assessment Score:					
Net Present Value of carbon dioxide eq	quivalent emissi	ions of proposal (E):		-£432,274 *positive value reflects a net benefit (i.e. CO2E emissions reduction)
Quantitative Assessment:					
Change in carbon dioxide equivalent er (between 'with scheme' and 'without scheme'		60 year appraisal p	eriod (tonnes):		56,703
Of which Traded					45433.45818
Change in carbon dioxide equivalent er (between 'with scheme' and 'without scheme'	-	ning year (tonnes):		6,144
Net Present Value of traded sector carl (N.B. this is <u>not</u> additional to the appraisal we be internalised into market prices. See TAC	value in cell 117, a	as the cost of trade		is assumed to	-£1,253,159 *positive value reflects a net benefit (i.e. CO2E emissions reduction)
Change in carbon dioxide equivalent e	missions by car	bon budget perio	d:		
_			Carbon Budget 2		
	raded sector lon-traded sector	0	0 0	4981.82616 1161.93384	
Qualitative Comments:					
Sansitivity Analysis					
Sensitivity Analysis: Upper Estimate Net Present Value of Carb	on dioxide Emis	sions of Proposal (£):		-£647,517
Lower Estimate Net Present Value of Carb					-£215,911

Figure 3 WebTAG Greenhouse Gas Output: Option 1A Without DCO (July 2020 Worksheet Update)



Greenhouse Gases Wo	rkbook - W	/orksheet 1			
Scheme Name: Ins	ert scheme name	<u>e</u>			
Present Value Base Year	2010]			
Current Year	2021]			
Proposal Opening year:	2022]			
Project (Road/Rail or Road and Rail):	road]			
Overall Assessment Score:					
Net Present Value of carbon dioxide	equivalent emis:	sions of proposal (£):		-£434,606 'positive value reflects a net benefit (i.e. CO2E emissions reduction)
Quantitative Assessment:					
Change in carbon dioxide equivalent (between 'with scheme' and 'without sch		60 year appraisal	period (tonnes):		57,052
Of which Traded					45720.39246
Change in carbon dioxide equivalent (between 'with scheme' and 'without sch	-	ening year (tonne:	5):		6,144
Net Present Value of traded sector c (N.B. this is <u>not</u> additional to the appraise be internalised into market prices. See T	al value in cell I17,	as the cost of trade		is assumed to	-£1,262,843 *positive value reflects a net benefit (i.e. CO2E emissions reduction)
Change in carbon dioxide equivalent	emissions by ca	arbon budget perio	d:		
-	-	Carbon Budget 1	Carbon Budget 2		
	Traded sector Non-traded sector	0 Dr 0	0 0	4981.82616 1161.93384	
Qualitative Comments:					
Sensitivity Analysis:					
Upper Estimate Net Present Value of Ca	arbon dioxide Emi	ssions of Proposal ((£):		-£651,013
Lower Estimate Net Present Value of Ca	arbon dioxide Emis	ssions of Proposal (£):		-£217,075

Figure 4 WebTAG Greenhouse Gas Output: Option 1A With DCO (July 2020 Worksheet Update)

Co-sponsors: NATS

Noise Workbook - Worksheet 1

Proposal Name: LLA Option 1	and 1A - No DCO
Present Value Base Year	2010
Current Year	2020
Proposal Opening year:	2022
Project (Road, Rail or Aviation):	aviation

	WebTAG assessment	Sensitivity test excluding impacts below 51 dB (for aviation proposals only)
Net present value of change in noise (£, 2010 prices):	£471,306	-£30,221
	*positive value reflects a net benefit (i.e. a reduction in noise)	
Net present value of impact on sleep disturbance (£, 2010 prices):	£236,442	£98,896
Net present value of impact on amenity (£, 2010 prices):	£282,335	-£81,645
Net present value of impact on AMI (£, 2010 prices):	£4,844	£4,844
Net present value of impact on stroke (£, 2010 prices):	-£20,793	-£20,793
Net present value of impact on dementia (£, 2010 prices):	-£31,521	-£31,521

households experiencing increased daytime noise in forecast year: households experiencing reduced daytime noise in forecast year: households experiencing increased night time noise in forecast year: households experiencing reduced night time noise in forecast year:

2251.583747
2959.290252
871.5697687
1155.975304

Figure 5 Above: WebTAG Noise Output: Options 1 and 1A Without DCO (July 2020 Worksheet Update)

Figure 6 Below: WebTAG Noise Output: Options 1 and 1A With DCO (July 2020 Worksheet Update)

WebTAG assessment	Sensitivity test excluding impacts below 51 dB (for aviation proposals only)
£572,196	£402,581
*positive value reflects a net benefit (i.e. a reduction in noise)	
-£105,328	£122,790
	£205,978
£11,836 £24,776	£11,836 £24,776
	£24,770
£37,202	£37,202
	£572,196 *positive value reflects a net benefit (i.e. a reduction in noise) -£105,328 £603,711 £11,836

End of document

