Northern LTMA Region Airspace Change (OFJES, CLN CTA11/12, FL105+)



Stage 4 Engagement Feedback and Response Document ACP-2025-023

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Change History

Issue	Month/Year	Changes this issue (most recent first)
Issue 1.0	Oct 2025	Submitted to CAA and redacted version published to portal

Roles

Action	Role Table	Month/Year
Produced	Airspace Change Expert Airspace Change Compliance & Delivery	Oct 2025
Reviewed Approved	Manager Airspace Change Compliance & Delivery Airspace Change Compliance & Delivery	Oct 2025
Reviewed Approved	Operations Implementation Manager Operations Transformation	Oct 2025
Reviewed Approved	Operations Development ATCO Operations Transformation	Oct 2025

Referenced Documents

Ref No	Name and description	Links
1.	CAA Airspace Change Portal for ACP-2025-023	Link to portal page
2.	Engagement strategy	Direct link for PDF download
3.	Engagement briefing pack	Direct link for PDF download
4.	CAP1616 Edition 5.1: Airspace Change Process	Link to CAA guidance page

1. Engagement conducted as per strategy

1.1 Scaled Strategy

- 1.1.1 This Engagement Feedback and Response document for ACP-2025-023 describes how the engagement was conducted in accordance with the engagement documentation published on the Airspace Change Portal^(Ref 1).
- 1.1.2 It quotes elements from the strategy document^(Ref 2) but does not repeat it in full. For details, please see the complete document as published.
- 1.1.3 The complete briefing material (Ref 3) is included in Section 6 Appendix B from p.10.
- 1.1.4 Both documents were declared by the CAA to be compliant with the process at the Stage 3 gateway assessment. It was also agreed with the CAA that this ACP will be categorised as a scaled 1 Level 2.

1.2 Audience

- 1.2.1 Stakeholder identification and justification took place for the engagement strategy^(Ref 2), which was approved by the CAA.
- 1.2.2 The engagement audience was limited to two key stakeholders: MoD Defence Airspace and Air Traffic Management (DAATM) and United States Air Force in Europe (USAFE) and 17 other stakeholders:
 - Relevant airports (London Luton Airport LLA and Cambridge City Airport)
 - Relevant airlines (Wizz Air, easyJet and Ryanair)
 - Relevant powered GA airfields (Duxford, Fowlmere, Little Gransden)
 - Relevant glider GA airfields (Cambridge Gliding Club at Gransden Lodge, Essex Gliding Club at Ridgewell, Rattlesden Gliding Club in Suffolk)
 - Relevant NATMAC GA organisations (GAA, BGA, BBGA, PPL/IR, LAA and British Skydiving)

1.3 Approach, Materials and Length

- 1.3.1 All stakeholders have an online presence and email addresses, and are native English speakers.
- 1.3.2 We sent launch emails (see Section 5 Appendix A from p.8 for examples) with a call to respond to our short survey (via online form) between 2nd and 30th September 2025.
- 1.3.3 The email included:
 - A summary of the proposal within the email itself
 - A detailed briefing pack^(Ref 3) which was written taking account of its intended audience, describing the single option with a qualitative assessment of its predicted impacts
 - An offer of briefings upon request
 - A link to the online survey form for response gathering.
- 1.3.4 We monitored responses and held a briefing session for LLA. Shortly after the midway point of the engagement period, we sent out reminder emails to unresponsive stakeholders. We repeated this with one week to go, as a final reminder, and the engagement period closed as planned.
- 1.3.5 Due to availability constraints of key stakeholders, we held an online briefing meeting with MoD DAATM and USAFE before the formal engagement period started, using highly mature draft material note we had already engaged them during earlier stages. We followed up

¹ See the CAA Scaling Document published on the portal at https://airspacechange.caa.co.uk/documents/download/7871

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with finalised material within the engagement period, and the key stakeholders reconfirmed their response (see Section 2 below for engagement activities).

2. Summary of engagement activities

2.1.1 The following activities occurred in date order, including the pre-engagement work with our key military stakeholders.

Period	Date of activity	Who	Activity summary and key points	
Early pre-	13/02/2025 and initial response on 07/03/2025	MoD DAATM	Explanation of the issue via slides, two potential design concepts for discussion. Included observed SSR codes within the region, at relevant flight levels. Minutes and slide pack were supplied to all attendees. Initial response was negative, however further discussions were invited.	
engagement	08/05/2025	MoD DAATM with USAFE RAPCON DSATCO rep and UK-USAFE liaison	Updated version of the same slide pack for benefit of USAFE RAPCON DSATCO. Discussions re: two potential design concepts, one would cause significant adverse impacts on RAPCON operations, the other concept would cause less significant impacts. Additional technical discussions around the concepts. Minutes and slide pack were supplied to all attendees.	
Pre-engagement (see para 1.3.5)	20/08/2025	MoD DAATM with USAFE RAPCON DSATCO rep and UK-USAFE liaison	Further updated engagement material supplied (see also para 1.3.5). Briefing and discussion. A response was provided within the meeting with the expectation NATS would reconfirm during the formal engagement period.	
Launch	02/09/2025	Formal engagement email sent to all identified stakeholders		
	11/09/2025	LLA	Online briefing and discussion with London Luton Airport	
	17/09/2025	NATS to unresponsive stakeholders	Mid-point reminder emails sent to those yet to respond to the engagement request, two weeks to go.	
Engagement period	23/09/2025	NATS to unresponsive stakeholders Final reminder emails sent to those yet to respond to the engagement request, one week to go.		
	25/09/2025	MoD DAATM with UK-USAFE liaison	Further brief of the proposed change including sending a copy of the finalised engagement material. MoD DAATM and UK-USAFE Liaison reconfirmed their response from 20/08/25. See also para 1.3.5.	
Closure 30/09/2025 Survey form closes, responses are complete.		y form closes, responses are complete.		

Table 1 Summary of all engagement activities including pre-engagement

3. Feedback summary and results

3.1 Feedback summary

- 3.1.1 The survey invited opinion on the statement "To what extent would this airspace change benefit, or adversely impact, your aviation activities?".
- 3.1.2 Stakeholders could choose a response option from 1 to 5, and were invited to explain how it would impact them. The table below summarises the responses:

Response options: 1 Major benefit 2 Minor benefit 3 No benefit or impact 4 Minor adverse impact 5 Major adverse impact

Ref	Organisation	Response	Summary
KEY1	DAATM on behalf of other MoD units	4	Except for USAFE, no other MoD units would be impacted
KEY2	DAATM on behalf of USAFE	4	Minimal impact on their operation
AIR2	EasyJet	2	Mitigates future traffic volumes and improves vectoring efficiency
AD1	London Luton Airport	2	Adds flexibility to LLA arrivals
AD2	Cambridge City Airport	3	No impact
NM2	British Gliding Association	4	If a glider wanted to fly at these levels it would need to enter Class C and comply with additional requirements
NM6	Aircraft Owners & Pilots Association	4	May cause a limited impact on some higher-flying GA. Minor loss of flexibility for this small proportion of GA. Most GA operates below 6,000ft therefore would not be affected
GA2	Duxford Aerodrome	4	Would reduce vertical distance between CAS and aerobatic aircraft, otherwise no significant impacts as most Duxford traffic operates lower
GL1	Essex Gliding Club	3	Does not fly this high in this area
GL3	Cambridge Gliding Club	3	Does not fly this high in this area

Table 2 All 10 responses, summarised

3.1.3 See Section 7 Appendix C on p.12 for the complete record of all responses (names and other identifying information is either omitted or redacted). Unredacted complete records will be supplied to the CAA.

3.2 Results

- 3.2.1 Of the 19 stakeholders invited to respond, 10 provided feedback, a response rate of 52.6%.
- 3.2.2 Of those 10, the responses were as follows:

1 Major benefit
 No responses

• 2 Minor benefit 20%, due to increased vectoring flexibility and future proofing

• 3 No benefit or impact 30%, due to not flying high enough in the area

• 4 Minor adverse impact 50%, including the two key military stakeholders², due to the

low impact this ACP would actually cause stakeholders

5 Major adverse impact No responses

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² For most ACPs the MoD is considered as a single stakeholder countrywide. DAATM is their agency responsible for promulgating ACP engagements to all relevant units, collating their responses and providing feedback to the ACP sponsor. For this ACP we agreed with DAATM to treat USAFE separately from other MoD units due to their proximity to the proposed change. We met directly with USAFE (with DAATM present) to effectively target discussions, and negotiate design considerations at the earliest stages of this ACP. Therefore, there are two military stakeholders, DAATM non-USAFE and DAATM USAFE.

4. Outcome and conclusion

4.1 Analysis of feedback details

ACP-2025-023

- 4.1.1 Half of all responses stated there would be a minor benefit or no impact. The other half stated there would be a minor adverse impact.
- 4.1.2 Analysis of the details of each response revealed that:
 - Military stakeholders were content with the design, accepting the minor level of adverse impact, and were also content that their early feedback had been considered in the development of the design as engaged upon
 - The airline stakeholder would benefit
 - One airport stakeholder would benefit, the other would not be impacted
 - NATMAC stakeholders and the powered-GA aerodrome provided examples of how the proposed change may result in minor adverse impacts on their operations under certain circumstances
 - Local gliding clubs stated they would not actually be impacted as they do not fly that high in the region

4.2 Design outcome following engagement

4.2.1 Considering the analysis of the responses, none of the feedback we received would cause the design to be updated, therefore we will progress the design as engaged upon.

4.3 Review of design principles

neview of design prints pres				
MDP Safety	MDP1	The airspace change proposal must maintain a high standard of safety and should seek to enhance current levels of safety.		
MDP Policy	MDP2	The airspace change proposal should not be inconsistent with relevant legislation, the CAA's airspace modernisation strategy or Secretary of State and CAA's policy and guidance.		
MDP Environment	MDP3	The airspace change proposal should deliver the Government's key environmental objectives with respect to air navigation as set out in the Government's Air Navigation Guidance 2017.		
DDP Technical (Ministry of Defence requirements)	DDP1	The airspace change proposal should be compatible with the requirements of the Ministry of Defence.		
DDP Technical (Controlled airspace)	DDP2	The volume and classification of controlled airspace required for the provision of air traffic control services to IFR flights should be the minimum necessary to deliver an efficient airspace design, taking into account the needs of other airspace users.		

4.3.1 We consider the final design is consistent with all five DPs.

4.4 Review of engagement objectives

- 4.4.1 The objectives of the engagement were:
 - to share the design option in its formative stage with relevant stakeholders, informing them of the predicted impacts
 - to obtain their views on the proposal, and consider their feedback in the development of the airspace design
 - to take due regard of ACP scaling opportunities while still ensuring effective two-way engagement occurs with key stakeholders
- 4.4.2 As described in our engagement strategy document^(Ref 2) paragraph 5.4, the engagement is deemed successful if we receive responses from our two key military stakeholders.
- 4.4.3 Both our key stakeholders responded, as did eight other stakeholders, therefore this was a successful engagement and we consider these objectives to be met.

4.5 Conclusion

- 4.5.1 This was an effective engagement with responses that were analysed and considered.
- 4.5.2 No design changes are required as a result of the feedback received, and no further engagement was required.

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5. Appendix A: Example engagement emails

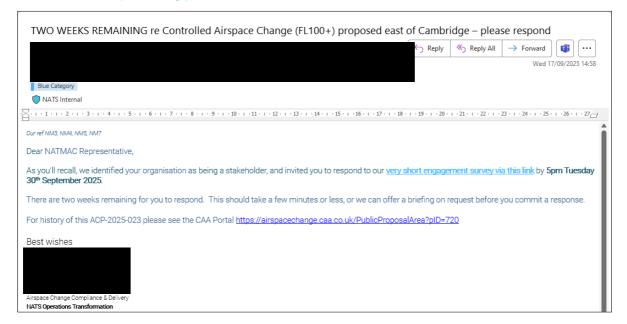
Original unredacted emails will be supplied to the CAA.

5.1 Launch: typical email sent to stakeholders



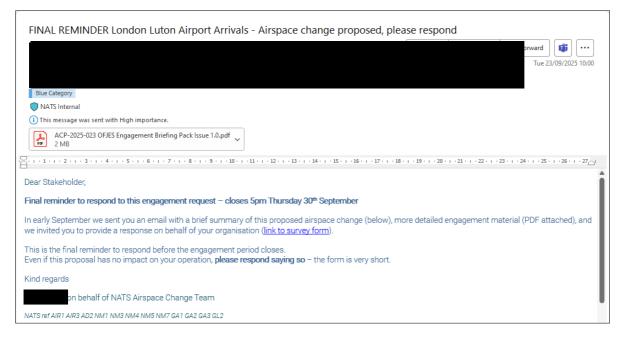
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5.2 Mid-point: typical email sent to stakeholders



Mid-point emails also included the diagrams from the launch email, below the signature, omitted here to reduce duplication.

5.3 Final reminder: typical email sent to stakeholders



Final emails also included an attached copy of the engagement briefing pack, and the complete text and diagrams from the launch email, below the signature, omitted here to reduce duplication.

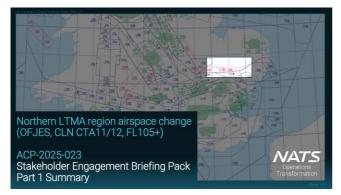
Appendix B: Engagement briefing pack

The following images are slides reduced in size and placed here from the briefing material (Ref 3) PDF pack.

The pack contained both parts in order, supplying the reader with Part 1: Summary, and Part 2: Further Details.

They are in row order, to be read left to right.

Part 1: Summary 6.1



Introduction, background, and driver for change

NATS

- The first 5 slides are Part 1 of this briefing pack, with a summary of the proposed change and a f sufficient for most readers to understand the change, and its potential impacts. More details are
- On 24 February 2022, an airspace change known as SAIP AD6 (ACP-2018-55) delivered new airspace and STARs for London Luton Airport (LLA) and new CAS volumes at the northern edge of the LTMA. This was successful, and improved safety in
- This impacts ATC and cockpit workload because this CAS base constraint makes it more complex to merge the two flows
- We believe the way forward is an airspace change to amend the CAS base-step boundary between CLN CTA11 and CTA12, which would provide two more flight levels for the OFJES arrival flow. This would give ATC more flexibility to safely merge the two traffic flores.
- If we do not do this now, traffic will continue to increase and ATC complexity will build, with the potential for a future in safety risk.
- There were 2,100 LLA arrivals more in 2024 than 2023. In the first six months of 2025 there were already 600 more LLA arrivals than the same period in 2024, before the main summer holidays start, with the trend expected to continue. UK traffici is expected to increase by 5.5% from 2026 to 2035 expect. MILL aver 20th care freezes that share 20 for 2026 to 2035 expect.
- We are targeting implementation on Thursday 19th March 2026 (AIRAC 03/2026).
- . The driver for change is to reduce ATC complexity/workload where this flow interaction occurs.

Proposed CAS change: Option 2* (FL105 and above) **NATS** Design intent: provide more levels for ATC to integrate OFJES arrivals with OXDUF arrivals (which would not change) Concept: extend CLN CTA11 (base FL105) east to 0FJES, reduce CLN CTA12 (base FL125) by equivalent volume Δ LTMA 18A FL75-FL195 Outcome: two more levels would be available to ATC, west of OFJES Impacts: Minimised on other airspace users – least CAS required, least impact on USAF operations at RAF Lakenheath and RAF Mildenhall, least direct impact of GA, and least consequential impact on G if USAF operations were slightly lower in the new area LTMA 18 A Simple: minimal change to overall lateral dimensions, with which users of this region are familiar. No change to STARs. *Option 1 was previously rejected – see Slide 9 for summary







How to provide feedback - by Tues 30th Sept 2025





ble to use the form, please email <u>AirspaceConsultation@nats.co.uk</u> with your name, contact details onses to the following:

Q1 To what extent would this airspace change benefit, or adversely impact, your aviation activities? 1 major benefit, 2 minor benefit, 3 no benefit or impact, 4 minor adverse impact, 5 major adverse impact

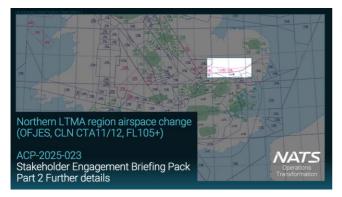
The engagement period closes at 5pm on Tuesday 30th September.

Thank you for taking the time to provide your feedback

For more details of the proposal (including a rejected design option), see Part 2 of this briefing pack on the following pages

@ NATS I td Stage 4 Engagement Feedback and Response Document Issue 1.0 Oct 2025

Part 2: Further details 6.2



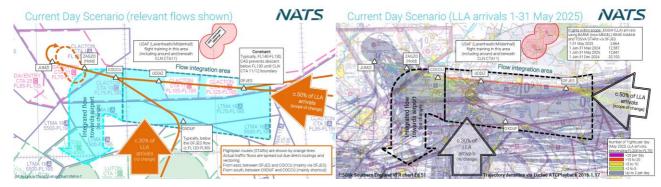
Part 2: Further details

- NATS

- scholders: we are targeting engagement at our key stakeholders USAF (RAFs Lakenheath and Mildenhall), and the MoD (who both have the stakeholders include: a stakeholders include:
- Other staleholders include:

 Relevant airports
 London Luton Alport LLA (the CTAs contain 50% of their arrivate) and Cambridge City Airport (adjacent/beneath the relevant CTAs)
 London Luton Alport LLA (the CTAs contain 50% of their arrivate) and Cambridge City Airport (adjacent/beneath the relevant CTAs)
 Relevant airlines and filed trix (data based on 2024 calendar year)
 Witzziar (forum made up 58 % of the arrival flow uning Airbus A320 variants, EasyJet 17.7% of that flow also using A320 variants, and Ryanair 7.1% of that flow, using Boeing 73 variants
 These three airlines covered 35 % of the arrival flow where the CAS change is proposed
 Most GA occurs below 6,000ft and would not be impacted by this proposal. GA airleds in the region where users may fly above 6,000ft are considered stakenobers (see Sight-4 in Part 1 above.)

- We will tage therefore gives gibbe, at in tert 1 above)
 We will tage therefore organisations of the National Air Traffic Management Advisory Committee (NATMAC) representing the interests of GA which may fly injent than 6,000ft
 General Avistoric (GAA), British Gliding Association (BGA), British Business and General Avistoric (BBGA), PPL/IR Europe, Light Aircraft Association (LAA), British Sydving



Airspace design Option 1 (below FL100) REJECTED NATS

Concept: Lower the base of CLN CTA11 to FL95 or FL85, add a new CTA base FL105 west of OFJES, reduce CLN CTA12 by equivalent volume

Outcome: two more levels would be available to ATC, west of OFJES, and one or two further levels for both flows (UDDI.

Impacts: Making CLN CTA11 base FL95 olower would significantly adversely impact USAF operations at RAF Lakenheath and RAF Mildenhall which have multiple flight procedures beneath the current FL105 base. If USAF ops were forced to be this



Option 1 was rejected at Stage 2 and is provided for illustration of design progress only

Radar occupancy evidence of traffic in the region

period from 01 Aug 2024 to 31 July 2025, occupying the proposed FL105-FL125 CAS extension

Other flights known to be receiving a radar-based air traffic service, such as routing around weather or other excursion

8 Minor benefit, e.g. airways flights evoiding weat longer and would re-enter CAS sooner

Consolidated options appraisal (abridged)*					
Impact type	Option 0 (Do-nothing) assessment	Option 2 (add small area of CAS FL105+)			
Noise, local air quality, tranquillity, biodiversity	Not applicable (too high to change these impacts)	Not applicable (too high to change these impacts)			
Fuel burn Greenhouse gas emissions	Airlines: potential for adverse impacts over time due to continued acto ATC flexibility (increase in stepped descents and constate changing of thrust setting is more likely as traffic grows, leading to decrease in flight efficiency) Other airspace users such as GA: no change in impact	Airlines: increase in ATC flexibility would allow for reduction in stepped descents as traffic grows, offsetting a proportion of alightly earlier descents, likely to be broadly neutral overall. Other airspace users such as GA: unlikely to cause a change in impact.			
GA access	No change in impact	Minimal impact (see Slide 11)			
Airspace capacity/resilience	Resilience would continue to erode over time as traffic grows, a potential increase in risk leading to increased safety impact. Likely to have negative impact on capacity.	Resilience would increase, offsetting against the additional complexity caused by traffic growth Broadly neutral impact on capacity			
Airline training costs, other costs, Airport/ANSP infrastructure costs, operational costs, other costs	No change in impact	No change in impact			
Airport/ANSP deployment costs	No change in impact	Updates to radar maps and associated systems			

^{*}See separate Stage 2 document (direct portal link) for full details

Next Steps and Key Dates



LTMA 18 A FL75-FI 105

- Please provide your feedback by Tuesday 30^{th} September see <u>Slide 5</u> for how to do so
- We will study the feedback and consider it in our final design decisions
- We write the formal ACP, collate supporting material and submit to the CAA in early October 2025
- The ACP and supporting material will also be published on the CAA airspace portal ($\underline{\text{link}}$) in a redacted form
- The CAA will aim to decide by early December 2025
- Presuming approval, deployment activities such as engineering/system updates will occur behind the scenes, and the AIP amendment will be published by AIS on 5th February 2026
- Implementation of the change is planned for 19th March 2026, as part of AIRAC 03/2026

- We have thoroughly thought through this proposal and its impacts.

 However, it is always possible that unforeseen issues or consequences could arise following the implementation of any airspace change.

 If this should occur, we would discuss with the CAA how to address those issues.
- This may be by NOTAM, by the inception of a new airspace change proposal, or there may be other solutions depending on the specific situation
- This proposal was designed to address a potential future safety issue therefore it is highly unlikely that it would be reversed once implemented
- Does this proposal align with the UK's Airspace Modernisation Strategy CAP1711?
- This proposal, and Option 2 specifically, was designed to align with the highest priority 'ends' of the AMS, which reads
 Maintaining and, where possible, improving the UK's high levels of aviation safety has priority over all other 'ends' to be achieved by aispace modernisation

Thank you for providing your feedback on this ACP NATS

NATS

Appendix C: Record of all responses

Extract from response record sheet

7.1.1 The extract below shows the original response output from the Microsoft Forms survey.

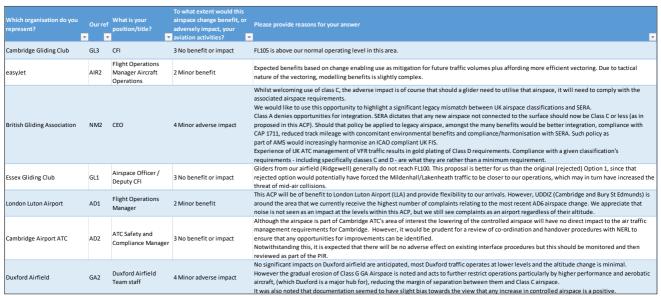
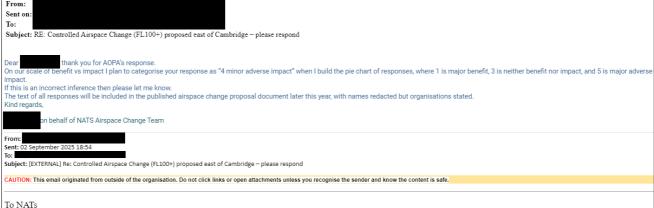


Table 3 Original responses from the Microsoft Forms platform (screenshot extract)

7.1.2 The original Excel file will be supplied to the CAA as the full record of MS Forms responses.

7.2 Email response from AOPA

7.2.1 The Aircraft Owners and Pilots Association (AOPA) responded via email, as follows:



The proposals in ACP-2025-023 would have only a limited impact on General Aviation (GA) flights. The change lowers the base of controlled airspace between FL105-FL125 over the OFJES area to provide controllers with two additional flight levels for integrating London Luton arrivals from the east and south. For most GA pilots, who typically operate below 6,000 ft, this change will not affect daily flying. However, pilots of higher-flying GA aircraft (including IFR-capable touring aircraft and gliders on wave days) may notice reduced access to airspace above FL105 in this area, requiring earlier coordination or a different routing to remain outside controlled airspace.

The design deliberately minimises GA impact by keeping the controlled airspace base as high as possible and avoiding Option 1 (lowering below FL100), which would have increased interactions with both GA and USAF operations. Radar analysis showed no unidentified GA flights above FL105 over the past year, suggesting very low usage. Overall, the change improves safety and efficiency for commercial traffic while creating only a minor loss of flexibility for the small proportion of GA traffic that uses upper levels, particularly IFR transits or glider flights. The class C rules allow for VFR so gliders could be accommodated and GA IFR would be subject to flight plan approvals so on balance there is no major impact on GA in this proposal.

Sent from Outlook for iOS

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7.3 Meeting notes and relevant emails: DAATM (MoD units, USAFE units)

7.3.1 Pre-engagement meeting notes from online briefing 20th August 2025, before the formal engagement period began (see paragraph 1.3.5 on p.4 and activities Table 1 on p.5):

Attendance USAFE USAFE RAPCON SATCO USAFE RAPCON DSATCO USAFE RAPCON DSATCO US-UK Airspace Liaison MoD MoD MoD (DAATM) NERL Operations Implementation Manager ATM Development ATCO Airspace Change Specialist Airspace Change Expert (apologies)

- <u>Agenda</u>
 - 1. Welcome and introductions
 - 2. Early engagement briefing on this ACP
 - 3. Summary, actions, and feedback
 - 4. AOB

Link to CAA portal for this ACP.

Notes

NATS welcomed the attendees and thanked them for joining us today for this early engagement briefing session. Introductions were completed.

NATS presented the slide pack. This built on a previous MoD early engagement session in February and another MoD-USAFE ATC session in May 2025. The reasons for, and background of, this ACP were reviewed and discussed.

The design known as Option 2 is a result of the previous early engagement. A previous design, Option 1, was rejected specifically due to earlier feedback, and DAATM has previously written to confirm that the FL105 CAS design would be acceptable.

Option 2's predicted impacts were presented, based on radar evidence for flights in the region FL105-FL125 for the year 1^{st} Aug $2024 - 31^{st}$ July 2025.

NATS asked MoD-USAFE ATC attendees the following questions:

- Q1 To what extent would this airspace change benefit, or adversely impact, your aviation activities?

 1 major benefit, 2 minor benefit, 3 no benefit or impact, 4 acceptable minor adverse impact, 5 unacceptable major adverse impact
- Q2 Please provide reasons for your answer

MoD (DAATM) indicated that USAFE ATC would be the unit most likely impacted but that response may change as feedback is sought from various MoD stakeholders during the formal engagement period.

Consistent with previous feedback, USAFE ATC stated that proposed change would have very minimal impact on their operation, and they support the change. They would class this change as **4 Acceptable minor adverse impact**.

US-UK Airspace Liaison is separate to this airspace change proposal. NERL agreed to discuss this separately.

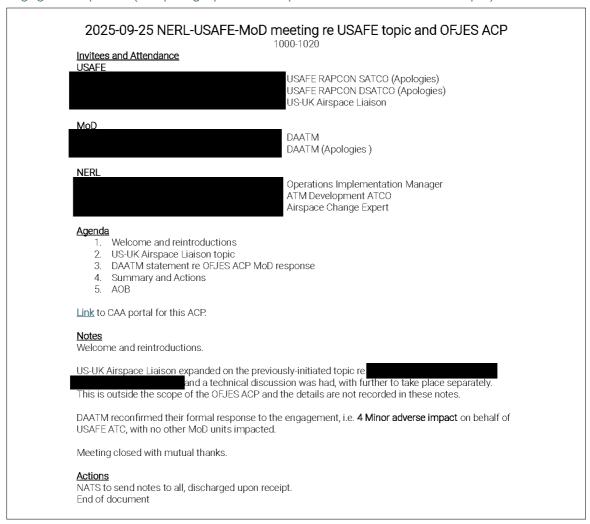
Meeting closed with NERL giving thanks to USAFE ATC and DAATM attendees for the open engagement, and NERL will advise on any update. NERL will reconfirm the feedback provided today during the formal Stage 3 engagement period.

Summary of actions and feedback

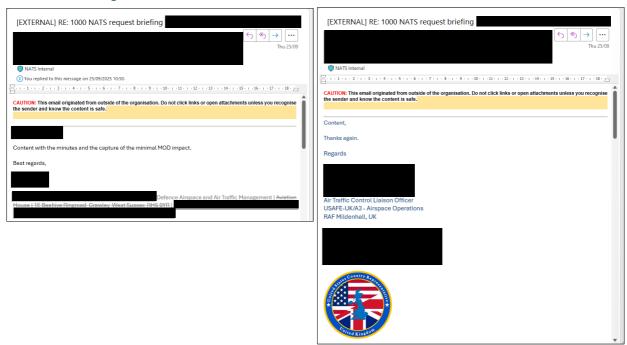
NATS to send notes and presentation to all, discharged upon receipt. Minutes agreed 21st. No AOB. End of document

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7.3.2 Engagement meeting notes from online briefing 25th September 2025, during the formal engagement period (see paragraph 1.3.5 on p.4 and activities Table 1 on p.5):

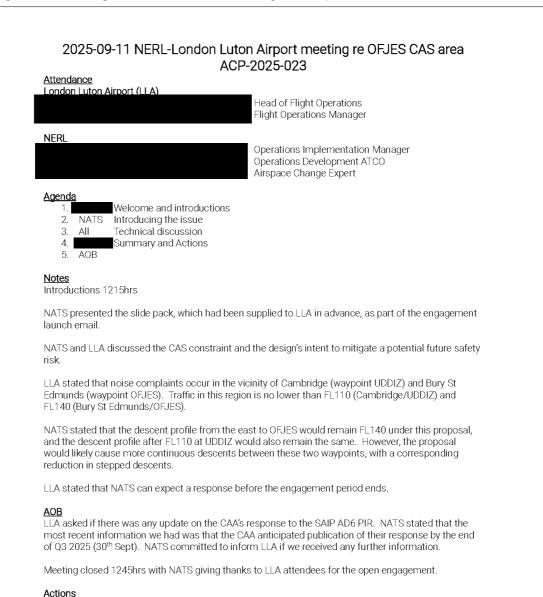


7.3.3 Emails from DAATM and USAFE UK-US Liaison confirming their responses as captured in the meeting notes:



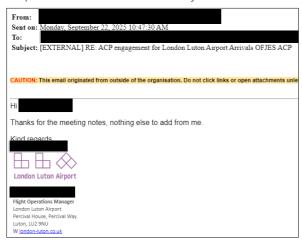
7.4 Meeting notes and relevant emails: London Luton Airport (LLA)

7.4.1 Engagement meeting notes from online briefing 11th September 2025:



NATS to send notes (presentation already sent), discharged upon receipt. LLA to respond to the engagement via the survey form, discharged same day. End of document

7.4.2 Email from LLA confirming the meeting notes are accurate. LLA provided their formal response via the online survey form and are included in Table 3 on p.12.



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